# Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2006



Growth • Community • Spirit

Prepared By:

Finance Department City of Franklin, Virginia



Certified Public Accountants Financial Planning Specialized Services

#### City of Franklin, Virginia

#### **Official Directory**

#### June 30, 2006

Mayor

James P. Councill, III

Vice Mayor

E. Kent Pope

Council Members

Mark S. Fetherolf Mary E. Hilliard Joseph J. Scislowicz Raystine D. Johnson Charles A. Wrenn

Constitutional Officer

Brenda B. Rickman

Commissioner of Revenue

Franklin City Public Schools

John Loving, Jr. Alline B. Farmer, Ed. D. Eileen T. Ritter Chairman of School Board Division Superintendent Director of Finance

City Administration

Rowland L. Taylor
Andrew L. Rose
F. Bruce Stewart
Phillip Hardison
Dave A. Howe
Frank A. Davis
Sandra B. Holloman
Vincent P. Holt
Russell Pace
Lawrence A. Owes
Donald E. Goodwin

City Manager
Director of Finance
City Attorney
Chief of Police
Director of Public Utilities
Director of Parks and Recreation
Registrar
Chief of Emergency Services
Director of Public Works
Director of Social Services

Building/Planning/Zoning Officer

# City of Franklin, Virginia Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2006

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December 20, 2006

To the Honorable Members of City Council and Citizens of the City of Franklin:

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the City of Franklin (City) for the fiscal year ended June 30, 2006. The report is required in accordance with Section 3.08 (c) of the Franklin City Charter and is prepared in accordance with the standards of financial reporting prescribed by the Governmental Accounting Standards Board (GASB), and the Auditor of Public Accounts of the Commonwealth of Virginia.

This report consists of management's representations concerning the finances of the City of Franklin. Consequently, management assumes full responsibility for both the accuracy of the data, the completeness and fairness of the presentation, and all disclosures. To provide a reasonable basis for making these representations, management of the City of Franklin has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Franklin's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the City of Franklin's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements are free from material misstatement. As management, we assert that, to the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and the component units of the City of Franklin.

The City of Franklin's financial statements have been audited by Goodman & Company, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Franklin for the fiscal year ended June 30, 2006, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Franklin's financial statements for the fiscal year ended June 30, 2006, are fairly presented in conformity with GAAP. The independent auditor's report is presented on pages 1 and 2 of this report.

The independent audit of the financial statements of the City of Franklin was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies and a state compliance audit. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The Commonwealth of Virginia also has audit requirements on compliance with specific Commonwealth of Virginia laws, regulations, contracts, and grants. The compliance section of the report starts on page 90.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it.

#### Profile of the City of Franklin

Franklin, which had been a part of Southampton County for many years, became an incorporated town in 1876 and an independent city on December 22, 1961. Subsequent annexations in 1986 & 1996 increased the population and land area of the City. The population today is approximately 8,500 and the land area is 8.75 square miles.

The City is located in the southeastern part of the Commonwealth of Virginia in the Hampton Roads area. The region is the 27th largest metropolitan statistical area in the United States.

Franklin is organized under the Council - City Manager form of government. The Franklin City Council is comprised of seven members who are elected by the voters on a non-partisan basis and serve four year staggered terms. The City is divided into six precincts, with each precinct entitled to one representative. The City Mayor is elected at large for a two year term. Persons elected to City Council take office on the first day of July following the election.

The City Council is the policy determining body of the City. Its responsibilities include: adoption of the City budget; creation, combination or elimination of City departments; approval of all tax levies; approval of amendments, supplements or repeals to ordinances and the City Code; and appointment of the City Manager, City Clerk, City Attorney and various local boards, commissions and committees. The City Manager acts as Chief Executive and Administrative Officer of the City. The Manager serves at the pleasure of Council, carries out its policies, directs business procedures and has the power of appointment and removal of the heads of all departments (except Constitutional Officers, police chief and fire chief) as well as all other employees of the City.

Virginia state statutes put Virginia schools under the dual control of the State Education Board and a local school board. The State Education Board provides operational procedures, standards of education, and state school aid formulas for partial funding. The City must provide all capital improvement funds, pay debt on school projects, and provide any additional operating funds required but not provided by the State Education Board. The City Council's authority is limited to appointing local school board members and appropriating funds by state-established categories. Local school boards do not have taxing or bond issuance authority.

The City of Franklin provides a full range of services, including police and fire protection; the maintenance of highways, streets, and other infrastructure; and recreational activities, library services, community development activities, and cultural events. The City owns and operates municipal electric company which provides electrical services to all of the City of Franklin and some of surrounding jurisdictions. The City also owns and operates water and sewage facilities; picks up trash, recycling, landscaping and bulky items; owns and operates a City pool; and manages various paid recreational activities. Franklin has and maintains a municipal airport located one mile east of Franklin in Isle of Wight County. In addition to general governing activities, the governing body has significant financial influence over the Schools and the Industrial Development Authority (IDA); both of which are reported separately within the City of Franklin's financial statements. Additional information on these two legally separate entities can be found in Note 1 in the notes to basic financial statements and starting in Exhibits I and J.

The annual budget serves as the foundation for the City of Franklin's financial planning and control. All agencies and departments of the City of Franklin are required to submit requests for appropriation to the City Manager in March. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager presents a proposed budget to City Council for review in April. The Council is required to hold public hearings on the proposed budget and must adopt a final budget by no later than May 31. The appropriated budget is prepared by fund and department. Department heads may make transfers of appropriations within a department. Transfers of appropriations between departments and additional appropriations require the special approval of City Council. The City also maintains an encumbrance accounting system as one method of maintaining budgetary control. Encumbrances are included as budgetary expenditures and therefore do not lapse after year-end. The budget-to-actual comparison for the General Fund starts on page 52 of the report.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Franklin operates.

Local Economy. The City of Franklin currently has a favorable economic environment and local indicators point to slow growth and continued stability.

The 2000 census population of 8,346 for the City of Franklin is an increase from 1990 census total of 7,864. This increase is primarily due to the 1996 annexation of the Hunterdale area.

Franklin's major industrial presence is International Paper (purchased Union Camp in 1999) which operates just across the City limits in Isle of Wight County. This company produces lumber, paper, pulp and chemical by-products. Other major industries include Hercules Inc. located in Southampton County, Franklin Equipment Co. located in Isle of Wight County, Birdsong Peanut Co.; Money Mailer, LLC, a direct-mail coupon distributor and Southampton Memorial Hospital which is the City's largest employer.

The City's largest source of revenue comes from the real estate tax. The City's tax rate of \$0.95 per \$100 of assessed value was increased by \$0.05 for the fiscal year starting July 1, 2005, but the City has had increases in real estate tax revenue primarily due to increased assessments, growth of new buildings in the City and change in the hospital status from non-profit exempt to private.

Long-Term Financial Planning. The City Council and City Management continue in their commitment to planning for future growth of the City of Franklin. A business incubator building was opened in the spring of 2005. Through an EDA grant and other sources, an old warehouse was renovated into space to house start-up businesses. In the upcoming year, the City has committed to jointly support with Southampton County and local foundations, a joint economic development authority. Franklin also developed Pretlow Industrial Park with industrial sites available off Pretlow Street adjacent to Rt. 58. Money-Mailer leased a building from the City in this park until the fall of 2006, and then the building was purchased by an investment firm for future planned expansion by Money-Mailer.

Cash Management Policies and Practices. The City uses a pooled cash concept to allow greater investment flexibility and, consequently, a better investment return. Cash from all funds, except that restricted for specific purposes or managed by fiscal agents, is pooled for investment purposes. All of the City's cash is deposited with the Director of Finance, who is responsible for investing all City funds. City cash is invested primarily in overnight repurchase agreements and certificates of deposit in Virginia Banks which are permissible under the Virginia Public Investment Act. The amount of interest earned during the year by the General Fund was \$12,883 compared to \$55 for the previous year. Recent declining interest rates and decreased cash and cash on hand have limited general fund investment. The City also has restricted cash and investments that are monitored by the Finance Department and used for the payment of bond projects. At June 30, 2006, the various cash balances included cash on hand, investments, cash on deposit in banks, and restricted cash in the amount of \$3,354,702 for the Governmental Activities and \$2,967,096 for Business-type Activities, and \$13,830 for the Industrial Development Authority.

**Pension Benefits.** The City and Schools contribute to the Virginia Retirement System (VRS), an agent multiple-employer public retirement system that acts as a common investment and administrative agent for political subdivisions. For more information on the defined benefit retirement plan is contained in the notes to the basic financial statements.

#### Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department, the School Board Finance Department, the Treasurer's Office, the Commissioner of the Revenue's Office and our Certified Public Accountants, Goodman & Company, LLP. Due credit should also be given to City Council for their interest and support in planning and conducting the operations of the City of Franklin in a responsible and progressive manner.

Respectfully Submitted.

Rowland L. Taylor

City Manager

Andrew L. Rose Director of Finance

Andrew [ Rose



#### Report of Independent Auditors

Certified Public Accountants Specialized Services Business Solutions

Honorable Mayor and Members of City Council City of Franklin, Virginia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Franklin, Virginia* as of and for the year ended June 30, 2006, which collectively comprise the *City of Franklin, Virginia*'s basic financial statements as listed in the table of contents. These financial statements are the responsibility of the *City of Franklin, Virginia*'s management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the School Cafeteria, School Textbook and School Agency Funds, which represent 2.20% and 7.61%, respectively, of the assets and revenues of the Component Unit - School Board. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the School Cafeteria, School Textbook Funds and School Agency is based solely on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Franklin, Virginia* as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated December 20, 2006, on our consideration of the City of Franklin, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in assessing the results of our audit.

701 Town Center Drive, Suite 700 Newport News, VA 23606-4295 ph: 757.873.1033 fax: 757.873.1106 www.goodmanco.com Management's Discussion and Analysis on pages 3 through 12 and the other required supplementary information included at pages 52 through 58 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the *City of Franklin, Virginia's* basic financial statements. The information listed as other supplementary information and compliance section in the accompanying table of contents, including the schedule of expenditures of federal awards as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The information included in the introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion on them.

Company, L. L. P.

Newport News, Virginia December 20, 2006

### Management's Discussion and Analysis Fiscal Year July 1, 2005 – June 30, 2006

The management of the *City of Franklin, Virginia* (City) provides this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2006. As readers, you are encouraged to read this discussion and analysis in conjunction with the transmittal letter and City's financial statements information included in this report.

#### FINANCIAL HIGHLIGHTS

- The assets of the *City of Franklin, Virginia* exceeded its liabilities at the close of fiscal year 2006 by \$29,946,156 (net assets). Of this amount, \$6,081,782 represents unrestricted net assets which may be used to meet the City's ongoing obligations and \$1,870,206 limited to future capital project activity.
- The City's total net assets increased by \$924,234 from the prior year. This is a 3.1% increase from the previous fiscal year. A significant portion of this increase is attributable to current capital outlays exceeding depreciation with \$221,141 representing revenues exceeding expenditures.
- The General Fund, on a current financial resources basis, reported an overage of revenues and other financing sources over expenditures and other financing uses of \$221,141 primarily due to unspent funds.
- The City's total outstanding general obligation debt at June 30, 2006, was \$23,746,486. This includes \$5,921,586 in business-activity debt, \$7,867,142 school related debt and \$9,957,758 of general government debt.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide financial statements

Government-wide financial statements are designed to provide the readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all City assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information identifying how net assets changes during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, some items of revenue and expenses are reported in this statement that will result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are mainly supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, highways and streets, sanitation, community development, public health, and cultural and recreation. The business-type activities of the City include Water and Sewer Utility, Electric Utility, and Airport Operations enterprise activities.

The government-wide financial statements include not only the City itself (known as the primary government), but also the following legally separate component units for which the City is financially accountable: the City of Franklin Public Schools, and the City of Franklin Industrial Development Authority. Financial information for these component units is reported separately from the financial information presented for the primary government and can be found on Exhibits I and J of this report.

**Component Units** - The City's statements include two separate legal entities in its report - the Franklin City School Board and the City of Franklin - Industrial Development Authority. While legally separate, the City is financially accountable and provides operating and capital funding for these two component units.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. In the basic financial statements, the emphasis is on major funds. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because of the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. A reconciliation between the government-wide financial statements and the fund financial statements is included as part of the basic financial statements.

The City maintains 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General, Capital Projects and Debt Service funds. Data from the other governmental funds are combined into a single aggregate presentation. Individual funds data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The governmental funds financial statements can be found on Exhibits C and D of this report.

The City adopts an annual budget for its various funds. To demonstrate compliance with this budget, budgetary comparison statements have been provided in Exhibit K of this report.

**Proprietary Funds** - The City maintains proprietary funds for enterprise funds that report the same functions as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer operations, electrical fund operations, and airport operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information on each fund and can be found in Exhibits E, F and G of this report.

**Fiduciary Funds** - The fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's programs. The accounting for fiduciary funds is similar to the proprietary funds.

The fiduciary fund statement can be found on Exhibit H of this report.

**Notes to the Basic Financial Statements -** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statement can be found on pages 24 - 51 of this report.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary and other supplementary information concerning the City including financial information of the Component Unit - School Board. Supplementary information can be found on pages 52-71 of this report.

#### **Government-Wide Financial Statements Analysis**

Over time, net assets may serve as a useful indicator of a government's financial position. At the close of the most recent fiscal year, the City's assets exceeded its liabilities by \$ 29,946,155.

#### Statement of Net Assets June 30, 2006

	Government	al Activities	Business-ty	pe Activities	Total		
	FY 2006	FY 2005	FY 2006	FY 2005	FY 2006	FY 2005	
Current and other assets	\$ 7,405,211	\$ 7,465,173	\$ 4,646,772	\$ 5,083,954	\$12,051,983	\$12,549,127	
Capital assets	32,327,245	31,543,012	14,282,285	13,694,030	46,609,530	45,237,042	
Total assets	\$39,732,456	\$39,008,185	\$18,929,057	\$18,777,984	\$58,661,513	\$57,786,169	
Current and other liabilities Long- term liabilities	\$ 2,982,641 17,935,709	\$ 6,263,182 14,697,807	\$ 2,287,121 5,509,886	\$ 2,116,187 6,135,980	\$ 5,269,762 23,445,595	\$ 8,379,369 20,833,787	
Total liabilities	\$20,918,350	\$20,960,989	\$ 7,797,007	\$ 8,252,167	\$28,715,357	\$29,213,156	
Net assets: Invested in capital assets -							
net of related debt	\$13,717,240	\$14,767,515	\$ 8,276,928	\$ 7,139,689	\$21,994,168	\$21,907,204	
Restricted net assets	1,870,206	371,875	-	927	1,870,206	371,875	
Unrestricted net assets	3,226,660	2,907,806	2,855,122	3,386,128	6,081,782	6,293,934	
Total net assets	\$18,814,106	\$18,047,196	\$11,132,050	\$10,525,817	\$29,946,156	\$28,573,013	

The largest portion of the City's net assets (\$21,994,168) represents its investment in capital assets (e.g. land, buildings and improvements, machinery and equipment), less any related debt used to acquire or construct those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

An additional portion of the City's net assets (\$1,870,206) represents resources that are subject to external restrictions on how they may be used. The remaining net assets (\$6,081,782) represent unrestricted net assets, which may be used to meet the City's ongoing obligations.

The following table indicates the changes in net assets for governmental and business- type activities:

Changes in Net Assets For the Fiscal Year Ended June 30, 2006

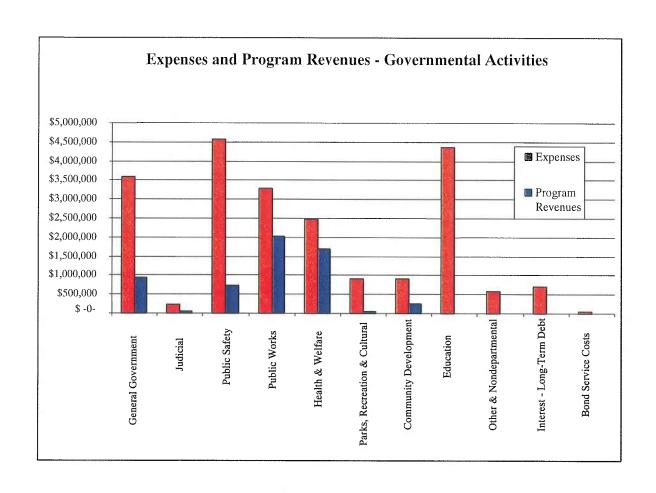
	Government	al Activities	Business-ty	pe Activities	Total		
Revenues	FY 2006	FY 2005	FY 2006	FY 2005	FY 2006	FY 2005	
Program Revenues:							
Charges for services	\$1,953,885	\$1,906,083	\$16,813,715	\$14,322,019	\$18,767,600	\$16,228,102	
Operating grants and					•	'	
contributions	3,698,397	3,645,508	-	-	3,698,397	3,645,508	
Capital grants and contributions	93,952	2,168,480	-	-	93,952	2,168,480	
General Revenues:							
Real estate and property taxes	6,344,577	5,812,087	-	-	6,344,577	5,812,087	
Other taxes	5,414,961	5,170,817	-	-	5,414,961	5,170,817	
Revenue sharing from Counties	1,136,199	1,103,685	-	-	1,136,199	1,103,685	
Unrestricted investment							
earnings	11,394	9,025	65,481	2,087	76,875	11,112	
Donations	482,165		-	-	482,165		
Miscellaneous	976,584	374,154			976,584	374,154	
Total revenues	20,112,114	20,189,839	16,879,196	14,324,106	36,991,310	34,513,945	
Expenses:							
General government	3,579,360	2,154,840	_	Ψ.	3,579,360	2,154,840	
Judicial	220,786	227,962	-	-	220,786	227,962	
Public safety	4,581,392	4,385,901	-	-	4,581,392	4,385,901	
Public works	3,273,363	4,452,836	-	_	3,273,363	4,452,836	
Health and welfare	2,476,948	2,138,779	-	_	2,476,948	2,138,779	
Education	4,358,068	4,155,196	-	_	4,358,068	4,155,196	
Parks, recreation, cultural	908,320	993,109	-	-	908,320	993,109	
Community development	1,154,255	213,146	-	_	1,154,255	213,146	
Interest on long-term debt	717,482	734,457	=	-	717,482	734,457	
Bond costs	44,394	3,544	-	-	44,394	3,544	
Nondepartmental	580,617	577,465	-	-	580,617	577,465	
Water and Sewer	-	-	2,895,536	2,794,462	2,895,536	2,794,462	
Electric	-	-	10,704,954	8,887,833	10,704,954	8,887,833	
Airport		let.	571,601	614,946	571,601	614,946	
Total expenses	21,894,985	20,037,235	14,172,091	12,297,241	36,067,076	32,334,476	
Excess of revenues over expenses	(1,782,871)	152,604	2,707,105	2,026,865	924,234	2,179,469	
Transfers	2,100,872	2,113,017	(2,100,872)	(2,113,017)	721,231	2,172,102	
Increase in net assets	318,001	2,265,621	606,233	(86,152)	924,234	2,179,469	
Net assets - beginning of year	18,496,105	13,918,917	10,525,817	10,577,843	29,021,922	24,496,760	
Prior period adjustment	-	1,862,658	=	34,126		1,896,784	
Net assets - ending of year	\$18,814,106	\$18,047,196	\$11,132,050	\$10,525,817	\$29,946,156	\$28,573,013	

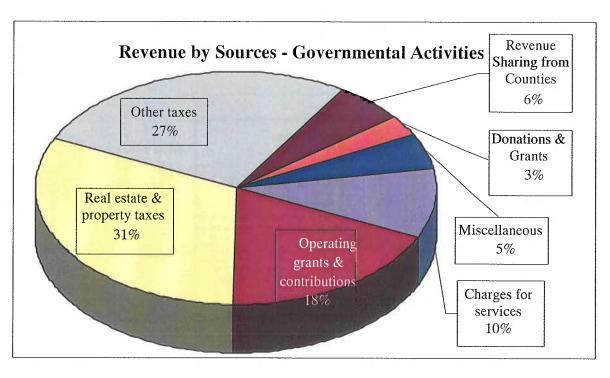
#### **Government Activities**

Real estate taxes, the City's largest revenue source, and personal property tax revenue, was \$6,344,577, up \$532,490 from the previous year. Of this 9.1% increase, approximately half is due to real estate taxes and half to personal property taxes. The City's real estate tax rate increased from \$0.90 per hundred to \$0.95. Personal property was taxed \$4.50 per \$100 of assessed value.

The other local tax revenues totaling \$5,414,961 consisted of the 1% local sales tax, consumer utility taxes, franchise license tax, motor vehicle licenses, meals tax, and other local taxes.

Revenues from other Counties of \$1,136,199 represent revenue sharing payments received from Isle of Wight and Southampton Counties as part of annexation and service providing agreements.





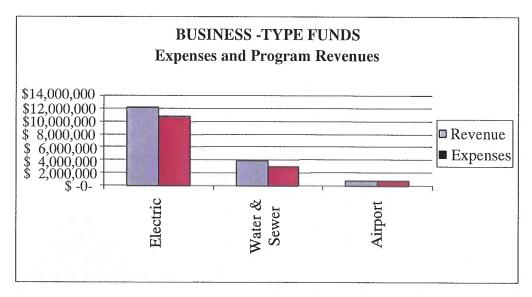
#### **Business- Type Activities**

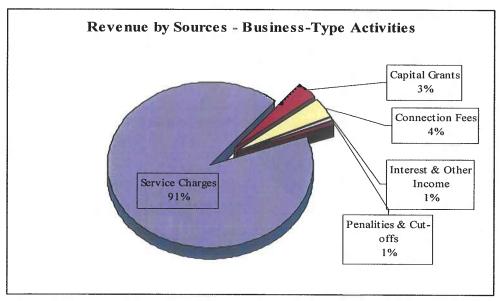
Business-type activities increased the City's net assets before transfer by \$2,707,105 and after transfers by \$606,233. Key elements of the each fund were:

The Water and Sewer Fund had a net increase in assets of \$984,159 with revenue increases of \$531,526 in services due to rate increases in water and sewer charges and \$356,596 increase in connection fees. Consideration for future capital needs and retaining adequate cash balances was achieved with operating net income less interest expense totaling \$392,319 for the year.

The Electric Fund net revenue before transfers was \$1,458,618 down \$611,669 from the previous year. The primary reason for this decrease was a \$1,713,334 increase in purchase of electricity for resale (sales of electric services less costs of wholesale electricity decreased \$583,607).

The Airport Fund increase of \$264,328 in assets before transfers was due to capital grants received for runway projects.





#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,551,659.

General fund. The general fund is the chief operating fund of the City. At the end of the current fiscal year, unreserved fund balance was \$2,635,891, all of which represents undesignated fund balance of the general fund. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures.

Capital projects fund. The capital projects fund accounts for all construction projects of general public improvements, excluding capital projects related to business-type activities, which are accounted for elsewhere. At the end of the current fiscal year, the fund balance was \$1,870,206 all of which was encumbered for contracts in process or planned improvements.

**Debt service fund.** The debt service fund has an undesignated balance of \$-0-. This fund is used to handle current debt payment needs of the City.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net assets of the proprietary funds at the end of the current fiscal year totaled \$11,132,050.

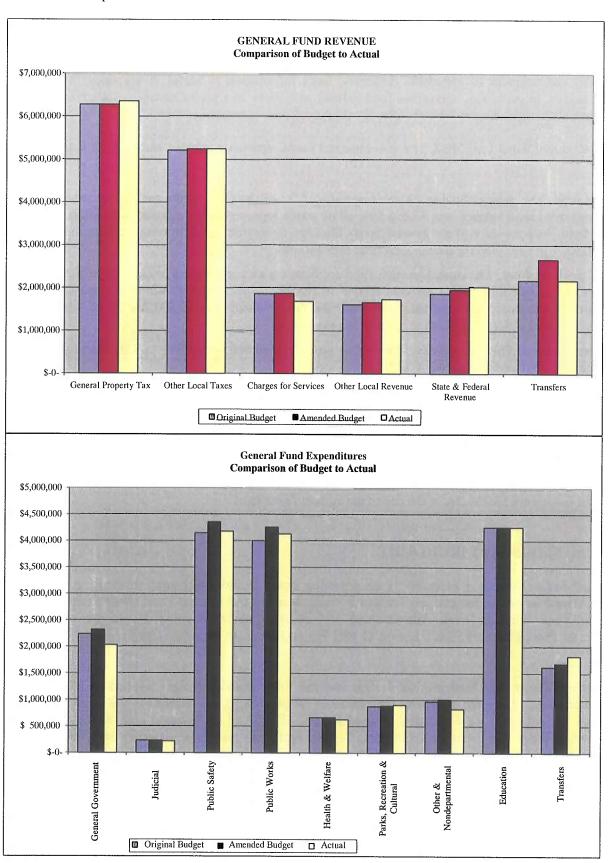
**Enterprise funds.** The City's enterprise funds account for its water and sewer operations, municipal electric operations as well as the City's airport operations. Unrestricted net assets of the major enterprise funds, the electric municipal fund, were \$3,258,202 at the end of the current fiscal year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The City's annual budget, which is prepared on an operating basis, includes estimated revenues and annual appropriations. Annual operating budgets are adopted by ordinance for the General Fund, Debt Service Fund, Water & Sewer Fund, Electric Fund, Airport Fund and several Special Revenue Funds. However, the Consolidated Grants Fund, Fiduciary Funds, and the Capital Projects Fund are excluded from the annual operating budget.

Differences between the general fund original budget and the final amended budget resulted in a \$659,980 increase in appropriations. \$493,026 of general fund balances for projects, grants or reserves that were approved in previous years but not spent were included in amendments. \$87,253 of the increase was due to State and Federal grants awards added into departmental budgets. \$47,905 represents insurance recoveries and other general fund amendments totaled \$31,796 for numerous small items.

The following charts show the original approved budget, the final amended budget, and actual amounts for both revenues and expenditures in the General Fund.



#### CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2006, amounted to \$46,609,530, net of accumulated depreciation. This investment in capital assets includes land and easements, buildings, improvements other than buildings, infrastructure, machinery and equipment and construction in progress. This is a 3.0% increase due primarily to the purchase of property for possible future school construction and other enterprise additions.

Major capital asset events during the current fiscal year included the following:

- Land acquisition on Fairview and Crescent Drives
- Visitor's Center TEA 21 planning stages
- Boat Landing planning stages
- Langston Street Reconstruction CDBG Project nearing completion

The following table summarizes capital assets, net of depreciation:

	Government	al Activities	Business-typ	e Activities	Total		
	FY 2006	FY 2005	FY 2006	FY 2005	FY 2006	FY 2005	
Land	\$ 5,060,480	\$ 4,082,909	\$ -	\$ -	\$ 5,060,480	\$ 4,082,909	
Construction in progress	459,215	994,784	1,712	91,260	460,927	1,086,044	
Buildings	15,429,833	13,885,173	708,773	771,951	16,138,606	14,657,124	
Improvements other							
than buildings	1,743,384	1,777,957	12,667,888	11,795,604	14,411,272	13,573,561	
Machinery and equipment	2,711,217	2,925,518	903,914	1,035,215	3,615,131	3,960,733	
Infrastructure	3,916,630	2,962,382	-	-	3,916,630	2,962,382	
Allocations of component units	3,006,486	4,914,289			3,006,486	4,914,289	
Total	\$32,327,245	\$31,543,012	\$14,282,287	\$13,694,030	\$46,609,532	\$45,237,042	

Additional information on the City's capital assets can be found in Note 5.

**Debt Administration**. The City's total outstanding general obligation debt at June 30, 2006, was \$23,746,486. This includes \$7,867,142 School related debt and \$9,957,758 of general government debt. Of this total \$17,824,900 is considered to be net direct tax supported debt. \$5,921,586 of the total is from water and sewer, electric and airport fund debt which is supported by revenue from operations in business type activities.

State statues limit the amount of general obligation debt a government may issue to 10% of its total assessed valuation of real property, including public service corporations.

Summary of Debt	FY 2006	FY 2005
General government activities:		
Bonds payable - general	\$ 9,957,758	\$ 10,794,380
School related bonds and notes	 7,867,142	6,087,197
Total tax supported debt	17,824,900	16,881,577
Business-type activities	 5,921,586	 6,597,451
Total long-term debt	\$ 23,746,486	\$ 23,479,028
Per capita tax supported	\$ 2,136	\$ 1,994
Total debt per capita	\$ 2,845	\$ 2,795

During the current fiscal year, the City issued the following General Obligation Bonds:

Issued \$2,214,429 QZAB Loan for School Repair Refinanced middle school gymnasium \$1,541,000 G.O. Bond Public Improvement.

Additional information on the City's long-term debt can be found in Note 6.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The June 30, 2006 unemployment rate for the City of Franklin was 5.2%, compared to the state's unemployment rate of 3.3% and the average national rate of 4.8%.

Real estate tax rates increased to \$0.95 per hundred with the year starting July 1, 2005. The additional \$0.05 increase is earmarked for school capital projects.

#### REQUEST FOR INFORMATION

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the funds it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance, 207 W. Second Avenue, Franklin, Virginia 23851



## Statement of Net Assets

			Prim	ary Governme	nt				
		overnmental	Е	Susiness-type				Component	
	Activities			Activities		Total	Units		
Assets									
Cash and investments	\$	1,203,509	\$	2,967,096	\$	4,170,605	\$	51,030	
Restricted assets - cash and investments		2,151,193		-		2,151,193		-	
Property taxes receivable-net		618,921		-		618,921		-	
Receivables - net		816,625		1,603,550		2,420,175		-	
Due from primary government		-		-		_		337,604	
Due from component units		340,347		-		340,347		-	
Due from other governments		1,296,287		-		1,296,287		441,977	
Due from proprietary funds		969,874		-		969,874			
Inventories		-		33,016		33,016		14,723	
Prepaid items		8,455		-		8,455		277,380	
Deposits		_		12,633		12,633		,	
Deferred charges		-		30,477		30,477		_	
Capital assets not depreciated		5,519,695		-		5,519,695			
Other capital assets - net		26,807,550		14,282,285		41,089,835		9,708,807	
Total assets	\$	39,732,456	\$	18,929,057	\$	58,661,513	\$	10,831,521	
Liabilities									
Accounts payable and accrued liabilities	\$	1,057,634	\$	19,851	\$	1,077,485	\$	142,463	
Accrued payroll		-		299,437		299,437		1,022,993	
Deferred revenue		44,450		-		44,450		26,179	
Due to primary government				969,874		969,874		340,347	
Due to component units		337,604		-		337,604		_	
Deposits		133,390		376,673		510,063		_	
Noncurrent liabilities:		,		2.3,0.2		010,000			
Due within one year		1,409,563		621,286		2,030,849		-	
Due in more than one year		17,935,709		5,509,886		23,445,595		279,141	
Total liabilities		20.918.350							
		20,918,330		7,797,007		28,715,357		1,811,123	
Net Assets									
nvested in capital assets - net of related debt		13,717,240		8,276,928		21,994,168		9,708,807	
Restricted:		1.000.005				1.050.505			
Capital projects and inventories		1,870,206		-		1,870,206		10,462	
Jnrestricted		3,226,660		2,855,122		6,081,782		(698,871	
<b>Total net assets</b>		18,814,106		11,132,050		29,946,156		9,020,398	
Total liabilities and net assets	\$	39,732,456	\$	18,929,057	\$	58,661,513	\$	10,831,521	

#### Statement of Activities

14

			Program Revenues		Net	(Expenses) Revenues a	nd Changes in Net Asse	ts
			Operating	Capital		Primary Government		
		Charges	Grants and	Grants and	Governmental	Business-Type		Component
Functions/Programs	Expenses	For Services	Contributions	Contributions	Activities	Activities	Total	Units
Primary Government								
Government activities:								
General government	\$ 3,579,360	\$ 754,493	\$ 175,119	\$	\$ (2,649,748)	\$ -	\$ (2,649,748)	\$
Judicial	220,786	51,540			(169,246)		(169,246)	
Public safety	4,581,392	244,800	495,564		(3,841,028)	-	(3,841,028)	-
Public works	3,273,363	799,434	1,227,456		(1,246,473)	-	(1,246,473)	
Health and welfare	2,476,948	-	1,694,076	-	(782,872)	-	(782,872)	
Education	4,358,068	-	, , , , , , , , , , , , , , , , , , ,		(4,358,068)	-	(4,358,068)	9
Parks, recreation, cultural	908,320	54,750	5,000		(848,570)	-	(848,570)	
Community development	1,154,255	48,868	101,182	93,952	(910,253)	-	(910,253)	
Interest and fees on long-term debt	717,482	-	-		(717,482)	-	(717,482)	
Bond service costs	44,394	~	-		(44,394)	_	(44,394)	*
Nondepartmental	580,617	-	_	14	(580,617)	•	(580,617)	-
Total governmental activities	21,894,985	1,953,885	3,698,397	93,952	(16,148,751)	-	(16,148,751)	
Business-type activities:								
Water and sewer	2,895,536	3,868,775		_	_	973,239	973,239	
Electric	10,704,954	12,109,011	-	-	140	1,404,057	1,404,057	
Airport	571,601	835,929	_		-	264,328	264,328	
Total business-type activities	14,172,091	16,813,715	-		-	2,641,624	2,641,624	
Total primary government	36,067,076	18,767,600	3,698,397	93,952	(16,148,751)	2,641,624	(13,507,127)	
Component Units								
Franklin Public Schools	14,264,376	170,168		1.42				(14,094,208)
Industrial Development Authority	910	170,100	-			-	-	(910)
	¢ 14.265.296	e 170.160	ф	Φ.			······································	
Total component units	\$ 14,265,286	\$ 170,168	\$ -	\$ -		-		(14,095,118)
	General Revenues							
		ersonal property taxes			6,344,577	-	6,344,577	9
	Other local taxes				5,414,961		5,414,961	
	Payments from 0	City of Franklin				-	-	4,260,306
	Commonwealth					1.00	-	7,867,507
	Shared intergove	ernmental revenues					-	2,606,308
	Revenue sharing	from counties			1,136,199	()•	1,136,199	-
	Revenues from	ise of money and prope	erty		374,124	65,481	439,605	126
	Recovery of cos	ts			86,545		86,545	75,989
	Universal servic	es			-		-	54,707
	Donations				482,165	100		
	Donations							
	Miscellaneous				527,309	-	527,309	41,983
					2,100,872	(2,100,872)	-	59
	Miscellaneous Transfers	ral revenues, transfer	s and miscellaneous			(2,100,872) (2,035,391)	527,309 - 13,949,196	9
	Miscellaneous Transfers	ral revenues, transfer	s and miscellaneous		2,100,872		-	41,983 14,906,926 811,808
	Miscellaneous Transfers Total gene	ŕ	s and miscellaneous		2,100,872 16,466,752	(2,035,391)	13,949,196	14,906,926

The accompanying notes are an integral part of the basic financial statements.

#### Balance Sheet - Governmental Funds

Assets		General		Capital Projects		Debt Service		Social Services		Nonmajor overnmental Funds	(	Total Governmental Funds
Cash and investments:		***			~				6.			
Unrestricted	\$	428,813	\$	-	\$	-	\$	-	\$	774,696	\$	1,203,509
Restricted		-		2,151,193		-		-		*		2,151,193
Property taxes receivable-net		618,921		-		-		-		-		618,921
Other receivables		138,264		535,603		-		-		142,758		816,625
Prepaid expenses		8,455		~		-		*				8,455
Due from other funds		1,524,941		-		-		239,253		l K		1,764,194
Due from component units		340,347		•		-		100 505		-		340,347
Due from other governments		1,079,238		-		-		108,705		108,344		1,296,287
Total assets	\$	4,138,979	\$	2,686,796	\$	-	\$	347,958	\$	1,025,798	\$	8,199,531
Liabilities												
Vouchers and accounts payable	\$	488,157	\$	520,368	\$	-	\$	8,168	\$	40,941	\$	1,057,634
Deposits		133,390		-		-				-		133,390
Tenant escrow accounts						-				20,240		20,240
Due to component units		337,604		-		-		[K		-		337,604
Due to other funds		239,253		296,222		-		-		258,845		794,320
Deferred revenue	15=	304,684		-				*		-		304,684
Total liabilities		1,503,088		816,590		_		8,168		320,026		2,647,872
Fund Balances												
Reserved:												
Capital projects		-		1,870,206		-		-				1,870,206
Unreserved:												
Specific programs		-		36		-		-		133,046		133,046
Unreserved and undesignated		2,635,891		-		-		339,790		572,726		3,548,407
Total fund balances		2,635,891		1,870,206				339,790		705,772		5,551,659
Total liabilities and fund balances	\$	4,138,979	\$	2,686,796	\$		\$		Φ.			
runu varances	Φ	4,130,979	Ф	2,080,790	Ф	*		347,958	\$	1,025,798	\$	8,199,531
R				vernmental l								
Total fund balances - governmental	funds										\$	5,551,659
Amount reported for governmental act	ivities	in the stateme	nt o	f net assets ar	e dif	ferent beca	use:					
Capital assets used in governmenta not reported in the funds.	al activi	ties are not fi	nano	cial resources	and	therefore ar	re					32,327,245
Other long-term assets not available are deferred in the funds.	le to pa	y for current p	perio	od expenditure	es an	d therefore						280,474
Long-term liabilities, including both are not due and payable in the coreported as liabilities in the gov	current	period and th			s,							(19,345,272
Total net assets - governmental activ	vities										\$	18,814,106

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

Year Ended June 30, 2006		***************************************	Debt		Nonmajor	Total
		Capital	Service	Social	Governmental	Governmental
	General	Projects	Fund	Services	Funds	Funds
Revenues						
Real estate and personal						
property taxes	\$ 6,359,770	\$ -	\$ -	\$ -	\$ -	\$ 6,359,770
Other local taxes	5,245,322	-	-	-	-	5,245,322
Permits, fees and licenses	111,310	-	-	-	-	111,310
Fines and forfeitures	42,865	-	-	-	-	42,865
Revenue from use of money	0.50.000	47.004			244.040	(10.121
and property	250,890	17,201	-		344,040	612,131
Intergovernmental	2,025,884	159,994	229,449	1,543,440	262,698	4,221,465
Charges for services	1,688,388	-	-	-	-	1,688,388
Recovered costs	86,545	-	-	-	-	86,545
Revenue sharing from counties	1,136,199	•	gan.	-		1,136,199
Donations and gifts	471	-	-	-	482,165	482,636
Miscellaneous	107,425	-			33,250	140,675
Total revenues	17,055,069	177,195	229,449	1,543,440	1,122,153	20,127,306
Expenditures						
Current:						
General government	2,033,571	_		-	-	2,033,571
Judicial	220,786	•		-	-	220,786
Public safety	4,180,993	-		~	171,313	4,352,306
Public works	4,131,807	_		-		4,131,807
Health and welfare	217,660	_	-	1,924,599	269,645	2,411,904
Parks, recreation, and cultural	906,052	_		-	83,362	989,414
Community development	122,446	~		-	743,777	866,223
Education	4,260,306	-	-	-	_	4,260,306
Nondepartmental	704,617	_	-	_	14,122	718,739
Debt service:	,				ŕ	ŕ
Principal retirement	-	-	2,575,710			2,575,710
Interest and fiscal charges	-	-	717,482	-	_	717,482
Bond issuance costs	_	_	44,394	_	-	44,394
Capital outlays	~	1,332,763	-	_	_	1,332,763
Total expenditures	16,778,238	1,332,763	3,337,586	1,924,599	1,282,219	24,655,405
Excess (deficiency) of revenues over		•				
expenditures	276,831	(1,155,568)	(3,108,137)	(381,159)	(160,066)	(4,528,099
Other financing sources (uses)						
Proceeds from bonds issued	_	2,214,429	1,541,000	100	-	3,755,429
Transfers in	2,177,389	50,000	1,567,137	408,177	131,248	4,333,951
Transfers out	(2,233,079)	-	1,507,157	-		(2,233,079
Total other financing sources (uses)	(55,690)	2,264,429	3,108,137	408,177	131,248	5,856,301
Net change in fund balances	221,141	1,108,861		27,018	(28,818)	1,328,202
Fund balances - beginning of year	2,414,750	761,345		312,772	734,590	4,223,457
Fund balances - end of year	\$ 2,635,891	\$ 1,870,206	\$ -	\$ 339,790	\$ 705,772	\$ 5,551,659

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

Reconciliation of the Revenues, Expenditures, and Chang Fund Balances - Governmental Funds to the Statement of A	
Net change in fund balances - total governmental funds	\$ 1,328,202
Amount reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation.  Capital outlays  Depreciation expense	1,745,214 (1,550,410)
Proceeds from bond issuance provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which repayments exceeded proceeds.	
Bond issuance	(3,755,429)
Repayment of capital lease principal	124,468
Repayment of bond principal	2,451,242
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	15,192
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(40,478)
<u>*</u>	\$ (40,47

## Statement of Net Assets - Proprietary Funds

			F	Proprietary Fun	d			
Assets		Water and		Electric		Airport		
Current assets		Sewer Fund		Fund		Fund		Totals
Cash and investments	\$	314,333	\$	2,652,563	\$	200	\$	2,967,096
Receivables - net		439,481		1,159,534		4,535		1,603,550
Inventory		-		-		33,016		33,016
Deferred charges-bond issue costs -								. =
current portion				1,945		817		2,762
Total current assets		753,814		3,814,042		38,568		4,606,424
Noncurrent assets								
Deposits		-		-		12,633		12,633
Deferred charges-bond issue costs -								00.015
less current portion		-		27,715		-		27,715
Capital assets:				24.066		1 (51 027		1 696 902
Buildings		12 104 625		34,966		1,651,837		1,686,803 27,650,945
Infrastructure		13,194,635		11,566,402 1,771,728		2,889,908 251,013		2,887,173
Equipment		864,432 (8,411,080)		(7,371,003)		(2,160,553)		(17,942,636)
Less - accumulated depreciation						1		
Total noncurrent assets		5,647,987		6,029,808		2,644,838		14,322,633
Total assets	\$	6,401,801	\$	9,843,850	\$	2,683,406	\$	18,929,057
Liabilities								
Current liabilities			_		_	1 000	Φ.	10.051
Vouchers and accounts payable	\$	8,631	\$	9,282	\$	1,938	\$	19,851
Accrued payroll		183,018		114,814		1,605		299,437 621,286
Current portion of long-term liabilities		426,784		168,114		26,388		
Total current liabilities	_	618,433		292,210		29,931		940,574
Noncurrent liabilities								
Deposits		-		376,673		-		376,673
Accrued compensated absences		37,236		82,786		5,793		125,815
Due to other funds		-		1 202 060		969,874		969,874
Long-term liabilities - less current portion		4,033,148		1,323,069		27,854 1,003,521		5,384,071 6,856,433
Total noncurrent liabilities		4,070,384		1,782,528				
Total liabilities		4,688,817		2,074,738		1,033,452	<del></del>	7,797,007
Net Assets								0.074.055
Invested in capital assets - net of related debt		1,188,055		4,510,910		2,577,963		8,276,928
Unrestricted	_	524,929		3,258,202		(928,009)		2,855,122
Total net assets		1,712,984	7.00 Oc	7,769,112		1,649,954		11,132,050
Total liabilities and net assets	\$	6,401,801	\$	9,843,850	\$	2,683,406	\$	18,929,057

# Statement of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds

			 Proprie	tary F	und	
		Water and	 Electric	<del>-</del>	Airport	
		Sewer Fund	 Fund		Fund	 Totals
Operating revenues						
Charges for services	\$	3,285,883	\$ 11,896,536	\$	253,063	\$ 15,435,482
Reimbursement from other agencies		~	_		573,140	573,140
Miscellaneous		1,972	18,132		9,726	29,830
Total operating revenues		3,287,855	11,914,668		835,929	16,038,452
Operating expenses						
Personnel		664,975	1,086,943		98,757	1,850,675
Purchased services-for resale		-	8,244,508		148,746	8,393,254
Contractual services		251,055	169,954		15,322	436,331
Supplies		60,032	85,926		2,590	148,548
Utilities		175,523	24,862		12,842	213,227
Insurance and bonds		41,077	25,193		18,207	84,477
Repairs and maintenance		234,634	7,407			242,041
Taxes		10,890	1,242		-	12,132
Travel and training		7,402	20,526		_	27,928
Depreciation and amortization		901,667	628,526		256,891	1,787,084
Payment to general fund for services and taxes		319,200	319,502		1,850	640,552
Other charges		28,060	21,718		13,000	62,778
Total operating expenses		2,694,515	 10,636,307		568,205	13,899,027
Operating income		593,340	 1,278,361		267,724	2,139,425
Nonoperating revenues (expenses)						
Connection fees		580,920	47,427		-	628,347
Interest income		10,920	54,561		-	65,481
Cut-off fees and penalties		-	146,916		-	146,916
Interest expense		(201,021)	(68,647)		(3,396)	(273,064
Total nonoperating revenues (expenses)		390,819	 180,257		(3,396)	567,680
Income before transfers		984,159	 1,458,618		264,328	2,707,105
Fransfers						
Transfers in		-	-		76,517	76,517
Transfers out		-	(2,177,389)		-	(2,177,389
Net transfers		79.	(2,177,389)		76,517	 (2,100,872
Change in net assets		984,159	(718,771)		340,845	606,233
Net assets - beginning of year	-	728,825	 8,487,883		1,309,109	10,525,817
Net assets - end of year	\$	1,712,984	\$ 7,769,112	\$	1,649,954	\$ 11,132,050

## Statement of Cash Flows - Proprietary Funds

	Proprietary Fund								mponent Unit
		ater and ver Fund		Electric Fund		Airport Fund	Totals	Dev	dustrial relopment uthority
Cash flows from operating activities									· · · · · · · · · · · · · · · · · · ·
Received from customers and users		,144,914	\$1	4,682,300	\$	847,073	\$18,674,287	\$	-
Payments to suppliers for goods and services		,130,209)	,	8,882,822)		(214,641)	(10,227,672)		(910)
Payments to employees		(552,455)		1,106,657)		(98,065)	(1,757,177)		(010)
Net cash from operating activities		,462,250		4,692,821		534,367	6,689,438		(910)
Cash flows from noncapital financing activities									
Transfers from other funds		-		-		76,517	76,517		_
Transfers to other funds			(	2,177,389)		-	(2,177,389)		-
Net cash from noncapital									
financing activities		-	(	2,177,389)		76,517	(2,100,872)		
Cash flows from capital and									
related financing activities									
Principal paid on capital debt		(408,919)		(158,255)		(24,922)	(592,096)		-
Interest paid on capital debt		(201,021)		(68,647)		(3,396)	(273,064)		-
Acquisition and construction of capital assets	(1	,163,430)		(626,908)		(582,566)	(2,372,904)		-
Connection and cutoff fees		580,920		194,343			775,263		-
Net cash from capital and related									
financing activities	(1	,192,450)		(659,467)		(610,884)	(2,462,801)		-
Cash flows from investing activities									
Interest received		10,920		54,561		_	65,481		49
Net increase (decrease) in cash and investments		280,720		1,910,526		_	2,191,246		(861)
Cash and investments - beginning of year		33,613		742,037		200	775,850		13,840
Cash and investments - beginning or year		33,013		142,031		200	775,050		15,010
Cash and investments - end of year	\$	314,333	\$	2,652,563	\$	200	\$ 2,967,096	\$	12,979
Reconciliation of operating income (loss) to net cash from operating activities									
Operating income (loss) Adjustments:	\$	593,340	\$	1,278,361	\$	267,724	\$ 2,139,425	\$	(910)
Depreciation and amortization Changes in assets and liabilities:		901,667		628,526		256,891	1,787,084		-
Receivables - net		(142,941)		(19,012)		11,144	(150,809)		_
Inventory		-		-		(9,841)	(9,841)		-
Vouchers and accounts payable		6,886		38,016		(608)	44,294		-
Accrued payroll		118,822		(20,762)		951	99,011		-
Accrued compensated absences		(6,302)		1,048		(259)	(5,513)		-
D t		(9,222)		2,786,644		8,365	2,785,787		-
Due to other governments  Net cash provided by (used in)		(2,444)		_,,,,,,,,,			, , , , , , , , , , , , , , , , , , , ,		

# Statement of Fiduciary Net Assets

	Agency Funds										
								Franklin-			
							S	outhampton			
		Early				Special		Economic			
	C	hildhood		Special		Welfare -	$\Gamma$	evelopment		Flexible	
Assets	Commission			Welfare		SSI	(	Commission	Benefits		
Cash and investments	\$	_	\$	-	\$	_	\$	122,507	\$	4,662	
Restricted cash		5,000		15,426		26,333				-	
Total assets	\$	5,000	\$	15,426	\$	26,333	\$	122,507	\$	4,662	
Liabilities and Fund Balances											
Liabilities											
Amounts held for others	\$	5,000	\$	15,426	\$	26,333	\$	122,507	\$	4,662	
Total liabilities		5,000		15,426		26,333		122,507		4,662	
Total liabilities and											
fund balances	\$	5,000	\$	15,426	\$	26,333	\$	122,507	\$	4,662	

City of Franklin, Virginia
Statement of Net Assets - Component Units

June 30, 2006		F1-1:		1 4:1		
	Franklin Public			ndustrial evelopment		
		Schools		Authority		Total
		Schools		Tumorny		Total
Assets						
Cash and investments	\$	38,051	\$	12,979	\$	51,030
Receivables		441,977		-		441,977
Due from primary government		337,604		-		337,604
Inventories		14,723		~		14,723
Prepaid items		277,380		-		277,380
Capital assets - net		9,708,807		<del></del>		
Total assets	\$	10,818,542	\$	12,979	\$	10,831,521
Liabilities						
Vouchers and accounts payable	\$	142,463	\$	146	\$	142,463
Accrued payroll		1,022,993		-		1,022,993
Deferred revenue		26,179		-		26,179
Accrued compensated absences		279,141		-		279,141
Due to primary government		-		340,347		340,347
Total liabilities		1,470,776		340,347		1,811,123
Net Assets						
Invested in capital assets		9,708,807		-		9,708,807
Restricted for inventories		10,462		_		10,462
Unrestricted		(371,503)		(327,368)		(698,871)
Total net assets	***************************************	9,347,766		(327,368)		9,020,398
Total liabilities and net assets	\$	10,818,542	\$	12,979	\$	10,831,521

City of Franklin, Virginia

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# Statement of Activities - Component Units

Year Ended June 30, 2006											
							7,	Net (Expense			
		Program Revenues						Changes i			
						Capital	Franklin	Industrial		=	
		Charges for		_		Grants and	Public	Development			
	Expense	_	Services	Contributions C		Contributions	Schools	Authority		Totals	
Franklin Public Schools	0 14064076	•	150 160								
Education	\$ 14,264,376	\$	170,168	\$	-	\$	-	\$ (14,094,208)	\$	-	\$ (14,094,208)
Industrial Development Authority Economic Development	910									(910)	(910)
Economic Boveropmon										(310)	(910)
Total component units	\$ 14,265,286	\$	170,168	\$	-	\$	-	(14,094,208)		(910)	(14,095,118)
		Pay	ments from	the Ci	y of Frankli	in		4,260,306		-	4,260,306
		Payments from the City of Franklin Commonwealth of Virginia						7,867,507		-	7,867,507
			red intergov		~	es		2,606,308		_	2,606,308
			venues from				oney	77		49	126
			covery of cos		1 1 7		•	75,989		-	75,989
		Uni	iversal servic	es				54,707		-	54,707
		Mis	scellaneous					41,983		_	41,983
		Total general revenues  Change in net assets						14,906,877		49	14,906,926
	•							812,669		(861)	811,808
	]	Net assets - beginning of year						8,535,097		(326,507)	8,208,590
	]	Net assets - end of year						\$ 9,347,766	\$	(327,368)	\$ 9,020,398



#### City of Franklin, Virginia

#### Notes to Basic Financial Statements

#### June 30, 2006

#### 1. Summary of Significant Accounting Policies

The *City of Franklin, Virginia* (City) is a political subdivision of the Commonwealth of Virginia operating under the council-manager form of government. The elected seven-member City Council, vested with legislative powers, appoints the City Manager who is the executive and administrative head of the City's government.

The financial statements of the *City of Franklin, Virginia* have been prepared in conformity with accounting principles generally accepted in the United States of America as specified by the Governmental Accounting Standards Board (GASB). The more significant of the government's accounting policies are described below.

#### **Financial Reporting Model**

GASB issued Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments (Statement) which establishes new requirements and a new reporting model for the annual financial reports of state and local governments. The Statement was developed to make annual reports easier to understand and more useful to the people who use governmental financial information to make decisions. Because of the significant changes in financial reporting under the Statement, implementation was phased in (based on the size of the government) beginning with fiscal year ended 2002 (for larger governments). As part of the Statement, there is a new reporting requirement regarding the local government's infrastructure (roads, bridges, traffic signals, etc.). This requirement permits an optional delay of implementation to fiscal year 2007. The City implemented the basic model in fiscal year 2003 and anticipates completing the implementation of the infrastructure-related portion of the Statement by fiscal year 2007.

#### Management's Discussion and Analysis

GASB Statement No. 34 and GASB Statement No. 37 require financial statements to be accompanied by a narrative introduction of the basic financial statements and an analytical overview of the government's financial activities in the form of Management's Discussion and Analysis (MD&A).

#### **Government-Wide Financial Statements**

The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also capital assets and long-term liabilities (such as buildings and infrastructure, including bridges and roads, and general obligation debt). Accrual accounting also reports all of the revenue and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

#### Statement of Net Assets

The statement of net assets is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments report all capital assets, including infrastructure, in the government-wide Statement of Net Assets and report depreciation expense – the cost of "using up" capital assets - in the Statement of Activities. The net assets of the government are broken down into three categories - 1) invested in capital assets, net of related debt; 2) restricted; and 3) unrestricted.

#### **Statement of Activities**

The government-wide statement of activities reports expenses and revenues in the format that focuses on the cost of each government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or grants).

#### **Budgetary Comparison Schedules**

Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments, however, revise their original budget over the course of the year for a variety of reasons. Under the new reporting model, governments will continue to provide budgetary comparison information in their annual report. An important change is the requirement to add the government's original budget to the comparison of the final budget to actual results.

#### Government-Wide and Fund Accounting Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund accounting financial statements. While the previous reporting model emphasized fund types (the total of all funds of a particular type), in the current reporting model the focus is on either the City as a whole or major individual funds (within the fund financial statements). Both the government-wide and fund accounting financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The City generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available. The City may defer the use of restricted assets based on a review of the specific transaction.

The government-wide Statement of Activities is reported using the economic resources measurement focus and the accrual basis of accounting which reflect both the gross and net cost per functional category (public safety, public works, health and welfare, etc.), which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity. The City does not allocate indirect expenses. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The governmental funds major fund statements in the fund financial statements are presented on a current financial resource measurement focus using modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the funds based financial statements with the governmental column of the government-wide presentation.

The City's fiduciary funds (which have been redefined and narrowed in scope) are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The focus of the revised model is on the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories, as well as the fiduciary funds, (by category) and the component units. Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

#### **Fund Classification**

The focus of governmental and proprietary fund financial statements is on major funds. Fund statements present the financial information of each major fund in a separate column. Nonmajor funds are aggregated and displayed in a single column.

The main operating fund, the general fund, is always reported as a major fund. Other individual governmental or enterprise funds are reported in separate columns as major funds based on these criteria.

- a. Total assets, liabilities, revenues, or expenditures/expenses of the fund are at least 10% of the corresponding total for all funds of that category or type (that is, total governmental or total enterprise funds), and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the fund are at least 5% of the corresponding total for all governmental and enterprise funds combined.

In addition to funds that meet the major fund criteria, any other governmental or enterprise fund that management believes is particularly important to financial statement users may be reported as a major fund.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed.

## General Fund

The General Fund is the primary operating fund of the City. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for services, and interest income. A significant part of the General Fund's revenues is transferred to other funds and component units, principally to finance the operations of the City of Franklin Public Schools. This fund is considered a major fund.

## Special Revenue Fund

The Special Revenue Fund accounts for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities.

- *Virginia Public Assistance Fund* accounts for revenues and expenditures related to services provided by the Department of Social Services. Most revenues are derived from the Commonwealth of Virginia and the federal government. This fund is considered a major fund.
- Regional Fire Training Grounds Fund accounts for revenues and expenditures related to maintenance of the Regional Fire Training grounds. Most revenues are derived from interest earned on bank deposits.
- *Police Federal Forfeiture Fund* accounts for revenues and expenditures related to police forfeitures. Revenues are derived from entitlement funds received from the federal government.
- Community Development Grant Fund accounts for all entitlement funds received under Title I of the Housing and Community Development Act of 1974, commonly known as the Community Development Block Grant Program.
- Foundation Grants Fund accounts for revenues and expenditures related to local grants. Revenues are derived from local grants.
- Comprehensive Services Act Fund accounts for revenues and expenditures related to the Comprehensive Services Act for At-risk Youth and Families. Revenues are derived from categorical aid received from the Commonwealth of Virginia.
- Western Tidewater Home Consortium accounts for revenues and expenditures related to a joint venture with the City of Suffolk and Isle of Wight County to provide affordable housing.
- *Police State Forfeiture Fund* accounts for revenues and expenditures related to police forfeitures. Revenues are derived from entitlement funds received from the Commonwealth of Virginia.
- *Police Evidence Holding Fund* accounts for revenues and expenditures related to police evidence that is held for the courts.
- *Willie Camp Younts* accounts for revenues and expenditures related to the maintenance of the Willie Camp Younts cemetery.
- Community Development Downtown Grant Fund accounts for revenues and expenditures related to development and rehabilitation of the downtown area. Revenues are derived from categorical aid received from the Commonwealth of Virginia and the federal government.

- Cobbtown Grant Fund accounts for revenues and expenditures related to development and rehabilitation of the Cobbtown area of the City. Revenues are derived from categorical aid received from the Commonwealth of Virginia and the federal government.
- *Emergency Disaster Fund* accounts for revenues and expenditures related to the reconstruction of the City area caused by the devastation of Hurricane Isabel. Revenues are derived from aid received from the Commonwealth of Virginia and the federal government.
- *Fire and Rescue Volunteers* accounts for revenues and expenditures related to the activities of the fire and rescue volunteers.
- *Economic Development Fund* The Economic Development Fund accounts for revenues and expenditures related to economic development efforts of the City including rental of the building in Pretlow Industrial Park and operation of the incubator building.
- *Camp Homestead Fund* The Camp Homestead Fund accounts for revenues and expenditures related to the maintenance and upkeep of the Camp family home on Homestead Lane.

#### Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. The Debt Service Fund is considered a major fund.

## Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary fund types). The Capital Projects Fund is considered a major fund.

### Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs. Previously presented as expendable trust funds, the City's Permanent Funds are used to account for perpetual care and endowed care of certain City-owned cemeteries. Permanent Fund balances are included in governmental activities for both the government-wide and fund financial statements. The Charles Smith Cemetery Trust, Cemetery Perpetual Care Trust, Employee Emergency Trust, and Southview Cemetery Trust funds are accounted for as permanent funds.

### **Proprietary Funds**

Proprietary funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the primary government's business activities are accounted for through proprietary funds. The measurement focus is on the determination of net income, financial position, and cash flows. Proprietary funds distinguish operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges for services. Operating expenses include cost of sales and services, personnel, contractual services, and depreciation. The City has implemented private sector guidance issued after November 30, 1989, in reporting business-type activities of the proprietary funds. The City's proprietary funds consist of only enterprise funds.

## **Enterprise Funds**

The enterprise funds account for operations that are financed in a manner similar to private business enterprises, where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

- Water and Sewer Fund accounts for the provision of water and sewer services to City residents. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operation, maintenance, billing, collections, financing and related debt service and fixed assets of the water and sewage systems.
- *Electric Fund* accounts for the provision of electrical services to City residents. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operation, maintenance, billing, collections, financing and related debt service and fixed assets of the electrical systems.
- Airport Fund accounts for the operations of the City-owned airport. All activities necessary to
  provide such services are accounted for in this fund, including, but not limited to, administration,
  operation, maintenance, billing, collections, financing and related debt service and fixed assets of
  the airport.

## Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individual, private organizations and other governments. Fiduciary funds are not included in the government-wide financial statements.

### Trust and Agency Funds

Trust and agency funds include nonexpendable trust funds and agency funds. Nonexpendable trust funds are accounted for and reported as proprietary fund types because capital maintenance is critical. Nonexpendable trust funds account for the expenditure of income earned by principal held in trust, the principal amount of which cannot be expended.

Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of the results of operations. In addition to the funds listed below, the Franklin Public School's Combined School Activity Funds are also agency funds.

## Agency Funds

- o **Special Welfare Fund** accounts for receipt of welfare checks and foster children support checks from the state government and payments made on behalf of individuals.
- o *Franklin-Southampton Economic Development Commission* accounts for monies received from the City and Southampton County to promote business development.
- o Flexible Benefits accounts for monies received from employees to pay for medical claims.
- Early Childhood Commission accounts for monies received to promote early childhood growth.

## **Discretely Presented Component Units**

## City of Franklin Public Schools

The City of Franklin Public Schools (Schools) is responsible for elementary and secondary education within the City. The Schools are fiscally dependent upon the City because the City Council approves the annual budget of the Schools, levies the necessary taxes to finance the Schools' operations and approves the borrowing of money.

- School Operating Fund accounts for revenues and expenditures relating to the operation of the City of Franklin Public Schools. Revenues are derived from the General Fund and from state and federal funds.
- School Food Service Fund accounts for revenues and expenditures relating to the operation of school cafeterias. Revenues are derived from state and federal funds and the sale of commodities.
- School Textbook Fund accounts for revenues and expenditures relating to the purchase of school textbooks. Revenues are derived from state and federal funds.
- Combined School Activity Funds accounts for revenues and expenditures of the various activity funds of each of the three Franklin public schools. Revenues are derived from school fundraisers and event receipts.

## Industrial Development Authority

The Industrial Development Authority of the City of Franklin (IDA) was established under the Industrial Development and Revenue Bond Act - *Code of Virginia*. A separate board appointed by the City Council governs the IDA. The IDA is authorized to acquire, own, lease and dispose of properties and to conduct related activities to promote industry and develop trade by inducing manufacturing, industrial, governmental and commercial enterprises to locate or to remain in the City. The City makes significant capital contributions toward the property the IDA develops and markets.

### **Basis of Presentation**

The government-wide Statement of Net Assets and Statement of Activities and all proprietary funds and trust funds are accounted for using the economic resources measurement focus and the accrual basis of accounting.

With this measurement focus, all assets and all liabilities associated with the operation of these activities are included on their statement of net assets. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

The Statement of Net Assets and Statement of Activities of the proprietary funds and fiduciary funds are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

In the fund financial statements, all governmental funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet in the funds statements. Long-term assets and long-term liabilities are only included in the government-wide statements. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in fund balances.

The fund financial statements of the General, Capital Projects, Debt Service, and Special Revenue funds are maintained and reported on the modified accrual basis of accounting. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. With respect to real and personal property tax revenues and other local taxes, the term "available" is limited to collections within forty-five days of the fiscal year-end. Levies made prior to the fiscal year-end but which are not available are deferred. Interest income is recorded as earned. Federal and state reimbursement-type grants are recorded as revenue when related eligible expenditures are incurred. Expenditures, other than accrued interest on long-term debt, are recorded when the fund liability is incurred.

## Allowance for Uncollectible Accounts

The City calculates its allowances for uncollectible property and other taxes and utility service charges using historical collection data. At June 30, 2006, the allowance was \$1,002,214 for the governmental funds and \$599,334 for the enterprise funds.

#### **Cash and Investments**

Cash and investments are stated at cost which approximates fair value. Interest income on investments is allocated to the appropriate funds based upon the average monthly cash balance of each fund. Interest income is accrued as earned.

#### Inventories

Inventories of materials and supplies in the Schools' governmental funds and in the proprietary fund types are recorded at cost. The cost of inventory is recorded as an expenditure at the time individual inventory items are consumed (consumption method) on a first-in, first-out basis.

#### Capital Assets

Capital outlays are recorded as expenditures of the governmental funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold is met. In accordance with GASB Statement No. 34, a portion of infrastructure has been capitalized retroactively to 1980, with the remaining portion to be capitalized by fiscal year 2007. Depreciation is recorded on capital assets on a government-wide basis.

Capital outlays of the proprietary funds are recorded as capital assets and depreciated over their estimated useful lives on a straight-line basis on both the fund's basis and the government-wide basis. Interest expense is capitalized on proprietary fund type assets constructed with tax-exempt debt. The amount of interest expense capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project against interest income earned on invested proceeds over the same period.

The City's capitalization policy threshold is \$5,000, or \$1,000 or more for office equipment. All capital assets are valued at historical cost or estimated historical cost if actual cost was not available. Donated assets are recorded at their estimated fair market value on the date donated. Assets acquired under capital leases are capitalized at the net present value of all lease payments.

The estimated useful lives of capital assets are as follows:

	<u>Years</u>
Buildings	40 - 50
Improvements other than buildings	10 - 30
Infrastructure	10 - 30
Machinery and equipment	3 - 20

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenditures that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, and machinery and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

#### **Restricted Cash and Investments**

Restricted cash and investments is comprised of unspent bond proceeds restricted for various capital projects in the Capital Projects Fund. Restricted cash and investments in the Agency Funds is comprised of social services' client funds and monies collected for the Commonwealth of Virginia.

## **Compensated Absences**

City employees are granted vacation and sick pay in varying amounts based on years of service. Employees may accumulate, subject to certain limitations, unused vacation and sick pay earned and, upon retirement, termination or death, may be compensated for certain amounts at specified rates. The cost of accumulated vacation and sick pay expected to be paid from future expendable resources is accounted for as a liability in the government-wide statements and proprietary fund statements.

#### **Deferred Revenue**

Deferred revenue in the governmental fund types consists of revenues that are measurable but not available for use during the current period. Property taxes receivable at June 30 not collected within 45 days after that date are reported as deferred revenue in the fund financial statements. In the business-type funds, connection fees received in advance of performance of the related service are recorded as deferred revenue.

#### **Statement of Cash Flows**

For purposes of the Statement of Cash Flows, all highly liquid investments (including restricted assets) with original purchased maturities of three months or less are considered to be cash equivalents.

#### **Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenditures/expenses. Actual results could differ from those estimates and assumptions.

#### Credit Risk

The assessed value of real estate and personal property for the City's ten largest taxpayers comprise 13.83% and 6.55% of the City's real estate and personal property tax base, respectively. Concentration of credit risk with respect to receivables is limited due to the large number of citizens comprising the City's taxpayer base.

## 2. Deposits and Investments

The City maintains a cash and investment pool for all funds except the Franklin Public Schools Activity Funds, the Police Federal Forfeiture Fund, the Police State Forfeiture Fund, the permanent funds and the Special Welfare Fund. Each fund's portion of the pool is reported in the balance sheet as cash and cash equivalents and/or restricted assets.

### **Deposits**

## • Primary Government

At June 30, 2006, the carrying value of the City's deposits with banks and savings and loan institutions was \$6,321,798 and the bank balance was \$6,609,346.

## Component Units

At June 30, 2006, the carrying value of deposits for the Franklin Public Schools, a discretely presented component unit, was \$38,051 and the bank balance was also \$38,051.

The carrying value and bank balances of the IDA, a discretely presented component unit, were \$12,979 and \$14,113, respectively, at June 30, 2006.

The aforementioned amounts are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$100,000 with each financial institution. Of the bank balance, 100% was covered by the FDIC or collateralized in accordance with the Virginia Security for Public Deposits Act (Act).

Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans.

However, all qualified banks' public deposits are considered 100% "insured" (per GASB 3, paragraph 11) because the Act provides for additional assessments to be made. This means that if a qualified bank were to fail, all collateral in the pool would be used to recover the public deposits held at that bank. In addition, if the collateral were inadequate to cover all public deposits, additional amounts would be assessed on a pro rata basis to each member of the pool. Therefore, the Act ensures that there will be no loss of public funds and that makes the pool similar to depository insurance. At June 30, 2006, no balances of the primary government were uninsured or uncollateralized in banks or savings institutions because of failure of the institutions to qualify under the Act.

#### **Investments**

Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, mutual fund shares of the Virginia State Non-Arbitrage Program (SNAP), "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). The LGIP is managed in accordance with the "2a-7 like pool" risk limiting requirements of GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, with portfolio securities valued by the amortized cost method. The fair value of the LGIP is the same as the value of the pool shares. Investments with a maturity date of one year or less are stated at amortized cost. All other investments are stated at fair value.

### **Investment Policy**

In accordance with the *Code of Virginia* and other applicable laws and regulations, the City's investment policy (Policy) permits investments in U.S. Government obligations, obligations of the Commonwealth of Virginia or political subdivisions thereof, prime quality commercial paper, and certain corporate notes, bankers acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds that invest exclusively in securities specifically permitted under the Policy, and the State Treasurer's Local Government Investment Pool (Virginia LGIP, a 2a-7 like pool).

#### Credit Risk

As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following; Moody's Investors Service, Standard & Poor's or Fitch Investor's Service. Corporate notes, negotiable certificates of deposit and bank deposit notes maturing in less than one year must have short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investor Service. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investor Service.

### Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### **Custodial Risk**

For an investment, custodial risk is the risk that in the event of the failure of the counter party, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Policy requires that all investment securities purchased by the City or held as collateral on deposits or investments shall be held by the City or by a third-party custodial agent who may not otherwise be counterparty to the investment transaction. As of June 30, 2006, with the exception of the Virginia LGIP, all of the City's investments are held in a bank's trust department in the City's name.

As of June 30, 2006, the carrying values of the City's investments, all of which are considered cash and cash equivalents, were as follows:

	\$ 6,321,798
Cash on hand and in banks	 4,170,605
Add.	
Reconciliation to total cash and investments	
State Non-Arbitrage Progam	\$ 2,151,193
Investment Type	

# 3. Receivables

Receivables in the fund statements at June 30, 2006, are as follows:

# **Primary Government**

					N	lonmajor	Bu	siness-		
				Capital	Go	vernmental		type		
		General	]	Projects		Funds	Ac	tivities		Total
Real estate taxes	\$	280,575	\$	-	\$	_	\$	-	\$	280,575
Personal property taxes		338,633		2		-		-		338,633
Other taxes		841,445		-		-		-		841,445
Accounts receivable		298,746		535,603		142,758	2,	202,883	3	3,179,990
		1,759,399		535,603		142,758	2,	202,883	4	4,640,643
Less - allowance for										
uncollectible accounts	(	1,002,214)		-			(	599,333)	(	1,601,547)
Receivables - net	\$	757,185	\$	535,603	\$	142,758	\$ 1,	603,550	\$ .	3,039,096

# 4. **Due From Other Governments**

Due from other governments consists of the following at June 30, 2006:

Primary Government			Er	nergency	N	lonmajor	
			I	Disaster	Gov	ernmental	
Commonwealth of Virginia		General		Fund		Funds	 Total
Sales tax	\$	118,550	\$	-	\$	-	\$ 118,550
Rolling stock tax		4,758		-		-	4,758
Recordation tax		6,246		_		-	6,246
Compensation Board		14,906		-		-	14,906
Comprehensive Services Act		-		-		43,310	43,310
Department of Social Services		-		108,705		-	108,705
Economic Development and Housing		-		-		65,034	65,034
EMS Grant		8,298		-		-	 8,298
Total due from the			•				2
Commonwealth of Virginia		152,758		108,705		108,344	 369,807
Local Governments							
Isle of Wight County - revenue sharing		900,000				-	900,000
Southampton County - various taxes		26,480		-			 26,480
Total due from local governments		926,480		-		-	 926,480
Total due from other governments	\$ 1	1,079,238	\$	108,705	\$	108,344	\$ 1,296,287

Component Units	Franklin Public
Commonwealth of Virginia	 Schools
State sales taxes	\$ 96,828
Various grants	 345,149
Total due from other governments	\$ 441,977

Details of the receivables and payables between the primary government and component units at June 30, 2006, are as follows:

Component Unit Receivable Fund	Primary Government Payable	Amount
School General Fund	City General Fund	\$ 337,604
Primary Government Receivable Fund	Component Unit Payable	
City General Fund	Industrial Development Authority	\$ 340,347

# 5. Capital Assets

A summary of changes in capital assets for the primary government follows:

Governmental activities	Balance July 1, 2005	Increases	Decreases	Balance June 30, 2006
Capital assets not being				
depreciated				
Land	\$ 4,130,579	\$ 929,901	\$ -	\$ 5,060,480
Construction in progress	994,783	407,176	942,744	459,215
Total capital assets not				
being depreciated	5,125,362	1,337,077	942,744	5,519,695
Other capital assets				
Buildings	18,008,113	181,250	-	18,189,363
Improvements other than buildings	2,510,727	86,146	-	2,596,873
Machinery and equipment	6,183,452	351,018	175,776	6,358,694
Infrastructure	10,566,450	1,321,896	_	11,888,346
Total other capital assets	37,268,742	1,940,310	175,776	39,033,276
Y				
Less - accumulated depreciation	(2.260.559)	(208 072)		(2,759,530)
Buildings	(2,360,558) (732,771)	(398,972) (120,718)	_	(853,489)
Improvements other than buildings	(3,257,943)	(565,310)	175,776	(3,647,477)
Machinery and equipment Infrastructure	(7,604,068)	(367,648)	175,770	(7,971,716)
Total accumulated	(7,001,000)	(307,010)		(7,571,710)
depreciation	(13,955,340)	(1,452,648)	175,776	(15,232,212)
depreciation	(13,333,310)	(1,102,010)	175,775	(10,202,212)
Other capital assets - net	23,313,402	487,662	-	23,801,064
	24,854,586	1,824,739	942,744	29,320,759
Allocation of School Board				
Buildings	4,888,086	-	-	4,888,086
Less - accumulated depreciation				
Buildings	(1,783,838)	(97,762)	-	(1,881,600)
Total allocated to City	3,104,248	(97,762)	-	3,006,486
Total	\$ 27,958,834	\$ 1,726,977	\$ 942,744	\$ 32,327,245
	,,	. = 7 - = - 7 - 1	,	

Depreciation expense for governmental activities was charged to functions of the primary government as follows:

General Governmental Administration	\$ 305,998
Public Safety	431,054
Public Works	497,848
Health and Welfare	72,477
Parks, Recreation, and Cultural	92,665
Community Development	52,607
Education	97,761
	\$ 1,550,410

A summary of changes in capital assets for the enterprise funds follows:

	Balance			Balance
Other capital assets	July 1, 2005	Increases	Decreases	June 30, 2006
Buildings Other improvements	\$ 1,245,101 28,220,772	\$ 441,702 1,538,223	\$ - 2,108,050	\$ 1,686,803 27,650,945
Machinery and equipment	1,856,032	1,031,141	-	2,887,173
	31,321,905	3,011,066	2,108,050	32,224,921
Less - accumulated depreciation				
Buildings	(474,213)	(63,178)	-	(537,391)
Other improvements	(16,066,964)	(1,504,345)	1,469,887	(16,101,422)
Machinery and equipment	(1,086,698)	(217,125)	-	(1,303,823)
	(17,627,875)	(1,784,648)	1,469,887	(17,942,636)
Total	\$ 13,694,030	\$ 1,226,418	\$ 638,163	\$ 14,282,285

A summary of changes in capital assets for the Component Unit - School Board follows:

	Balance			Balance
Other capital assets	July 1, 2005	Increases	Decreases	June 30, 2006
Land improvements	\$ 80,041	\$ 4,365	\$ -	\$ 84,406
Buildings	12,390,105	229,685	-	12,619,790
Infrastructure	2,352,368	889,659	_	3,242,027
Machinery and equipment	3,130,988	268,490	505,925	2,893,553
	17,953,502	1,392,199	505,925	18,839,776
Less - accumulated depreciation				
Land improvements	(64,647)	(948)	-	(65,595)
Buildings	(4,085,997)	(250,246)	<del></del>	(4,336,243)
Infrastructure	(58,718)	(38,175)	_	(96,893)
Machinery and equipment	(1,812,379)	(240,968)	427,595	(1,625,752)
	(6,021,741)	(530,337)	427,595	(6,124,483)
Other capital assets - net	11,931,761	861,862	78,330	12,715,293
Allocation to City				
Buildings	(4,888,086)	_	-	(4,888,086)
Less - accumulated depreciation	( ) , )			( -,, )
Buildings	1,783,838	97,762		1,881,600
Total allocated to City	(3,104,248)	97,762		(3,006,486)
Total	\$ 8,827,513	\$ 959,624	\$ 78,330	\$ 9,708,807

## 6. Noncurrent Liabilities

Following is a summary of the changes in long-term liabilities for governmental activities and its Component Unit-School Board, respectively, for the year ended June 30, 2006:

	Balance y 1, 2005	A	dditions	Red	uctions	Ju	Balance me 30, 2006	ue within one year
General obligation debt Loans payable Note payable Capital lease obligations Compensated absences	5,630,714 890,000 - 360,863 684,455 8,019,394		6,755,429 640,000 540,933 936,362	1	206,243 245,000 - 124,468 581,411 157,122	\$	17,179,900 645,000 640,000 236,395 643,977 19,345,272	\$ 924,357 245,000 120,000 120,206 - 1,409,563
Component Unit - School Board Accrued compensated absences	\$ 237,562	\$	41,579	\$	-	\$	279,141	\$ 

General obligation debt of the governmental activities at June 30, 2006, is comprised of the following:

Description	Issue Date	Final Maturity	Interest Rate %	Authorized and Issued	Outstanding June 30, 2006
General obligation bonds -					
Public Improvement and					
Refunding Series 1998A	03/05/98	01/15/12	3.60-4.60	\$ 1,679,916	\$ 1,219,676
Public Improvement Series 1998B	03/05/98	01/15/18	3.60-4.87	\$ 458,382	54,871
Public Improvement Series 2001B	10/01/01	01/15/24	3.00-5.00	\$ 3,105,000	2,850,000
Public Improvement Series 2001C	10/01/01	01/15/22	6.00	\$ 685,000	610,000
Public Improvement Series 2002	10/02/02	09/01/42	4.625	\$ 2,500,000	2,436,995
Public Improvement Series 2003	06/24/03	10/01/08	4.875	\$ 1,880,000	1,590,000
Public Improvement Series 1999A	05/28/99	07/15/19	3.970	\$ 2,041,330	1,158,504
Public Improvement Series 2003B	12/04/03	01/15/24	3.640	\$ 966,258	966,257
Public Improvement Series 2003B	12/04/03	01/15/24	3.640	\$ 256,983	256,983
Public Improvement Series 2003C	12/04/03	01/15/27	5.550	\$ 565,000	565,000
Public Improvement Series 2004	12/01/04	12/01/14	3.640	\$ 310,000	282,943
Public Improvement Series 2006	01/13/06	01/15/26	3.820	\$ 1,541,000	1,541,000
Virginia General Obligation Qualified					
Zone Academy Bond, Series 2005	12/29/05	12/20/20	-	\$ 2,214,429	2,214,429
City of Franklin, Virginia School					
Bond Series 1992	11/01/92	07/15/12	4.90-6.35	\$ 285,325	120,605
Virginia Public School Authority					
Series 1995A	12/21/95	01/15/16	5.10-6.10	\$ 567,942	321,737
Virginia General Obligation Qualified					
Zone Academy Bond, Series 2003	12/31/03	12/31/17	_	\$ 1,000,000	899,610
Southampton County					
debt assumed *	01/01/96	06/30/14	N/A	N/A	91,290
Total bonds payable					17,179,900
Loans payable:					
Literary Fund loan-Elementary	04/01/87	04/01/07	3.000	\$ 2,000,000	100,000
Literary Fund loan-Middle School	03/15/91	03/15/11	2.000	\$ 2,000,000	500,000
Literary Fund loan-High School	06/01/87	06/01/07	3.000	\$ 879,413	45,000
Total loans payable					645,000
Total general obligation debt					\$ 17,824,900

<sup>\*</sup> On March 27, 1995, the City entered into an annexation agreement with Southampton County and agreed to assume 2.04% of the County's general obligation debt.

## **Note Payable**

During 2006, the City purchased land and issued a note payable for \$640,000, payable in annual installments of \$120,000, including interest at 5% through 2011, with a balloon payment of \$160,000 in 2011. Principal payments are as follows:

2007	\$ 120,000
2008	120,000
2009	120,000
2010	120,000
2011	160,000
	\$ 640,000

Debt service on the preceding general obligation debt payable for future fiscal years is as follows:

Fiscal Year		
Ending June 30,	Principal	 Interest
2006	\$ 1,169,357	\$ 587,593
2007	2,383,423	625,257
2008	933,972	515,948
2009	951,846	481,866
2010	971,828	447,218
2011-2015	3,990,331	1,859,484
2016-2020	3,406,935	1,096,195
2021-2025	2,416,688	594,039
2026-2030	387,717	349,654
2031-2035	464,292	260,725
2036-2040	584,827	191,975
2041-2045	 163,684	 58,189
	\$ 17,824,900	\$ 7,068,143

Following is a schedule of capital lease obligations:

	Issue Date	Final Maturity	Interest Rate %	Authorized and Issued	tstanding une 30, 2006
Street sweeper	02/01/02	02/01/06	4.79	\$ 103,861	\$ -
Police recorder	05/01/03	05/01/07	8.00	\$ 25,578	7,397
Caterpillar tractor	01/06/03	01/06/08	4.50	\$ 81,650	17,033
Caterpillar trailer	01/06/03	01/06/08	4.50	\$ 11,517	2,402
E-911 Equipment	09/05/02	10/05/07	5.90	\$ 92,424	25,765
E-911 Equipment	09/05/02	09/05/07	8.90	\$ 46,336	13,579
Electric Truck	04/12/05	04/12/10	9.00	\$ 139,779	12,512
Modular classrooms	04/01/03	10/01/07	2.81	\$ 117,331	48,230
Garbage truck	04/12/05	04/12/10	3.77	\$ 139,779	 109,477
					\$ 236,395

Future minimum lease payments under capital leases with the present value (outstanding principal) of the net minimum lease payments as of June 30, 2006, are as follows:

Fiscal Year	
Ending June 30,	
2007	\$ 120,206
2008	71,930
2009	34,390
2010	25,599
	 252,125
Less-amount representing interest	 (15,730)
Present value of net minimum lease payments	\$ 236,395

## **General Obligation Debt Limit**

The Commonwealth of Virginia imposes a legal limit of 10% of the assessed valuation of taxable real property as the amount of general obligation borrowing which may be issued by the City. As of June 30, 2006, the City's aggregate general obligation indebtedness is approximately \$17.1 million less than the Commonwealth's limit as summarized in the following table:

Total assessed value of taxed real property Assessed value of real estate		\$ 418,087,841
Debt limit - 10% of total assessed value		\$ 41,808,784
Amount of debt applicable to debt limit		
General obligation debt:		
Primary government	\$ 17,088,610	
Business-type	5,156,427	
Capital leases	320,166	
Virginia Resources Authority line of credit	765,159	
State Literary Fund loans - Component Unit -		
School Board	645,000	
Debt assumed - Southampton County -		
primary government	91,290	
Note payable	 640,000	 24,706,652
Legal debt margin		\$ 17,102,132

**Note**: The City was in compliance with all significant financial covenants contained in the various indentures at June 30, 2006.

# Long-Term Liabilities – Business-Type Activities

Following is a summary of the changes in noncurrent liabilities of the business-type activities:

		Balance June 30, 2005	Additions	Reductions	Balance June 30, 2006	Due within one year
Deposits	\$	340,993 \$	147,540	\$ 111,860	\$ 376,673	\$ 
Bonds payable		5,681,097	-	524,670	5,156,427	601,307
Capital lease obligation		103,707	-	19,936	83,771	19,979
Line of credit	-	812,647	-	47,488	765,159	<u>-</u>
		6,938,444	147,540	703,954	6,382,030	621,286
Compensated absences		131,328	101,215	 106,728	 125,815	-
	\$	7,069,772 \$	248,755	\$ 810,682	\$ 6,507,845	\$ 621,286

Noncurrent liabilities other than the capital lease of the business-type activities at June 30, 2006, are comprised of the following:

Description	Issue Date	Final Maturity	Interest Rate %	Authorized and issued	Outstanding June 30, 2006
General Obligation Bonds-					
Public Improvement and Refunding					
Series 1998A	03/05/98	01/15/12	3.60-4.60	\$2,265,084	\$ 1,495,321
Public Improvement Series 1998B	03/05/98	01/15/08	3.60-4.87	\$2,876,618	1,765,129
Public Improvement Series 2001B	10/01/01	01/15/22	3.00-5.00	\$1,540,000	1,320,000
Public Improvement Series 2003B	12/03/03	01/15/24	3.64	\$ 616,760	575,977
Total bonds payable					5,156,427
Virginia Resources Authority - line of credit  Total bonds payable	04/30/99	07/01/19	3.00	\$1,050,000	765,159
and line of credit					\$ 5,921,586

Debt service on the business-type funds' bonds payable and line of credit are as follows:

Fiscal Year Ending June 30,	Principal	Interest
2007	\$ 601,307	\$ 239,003
2008	531,444	216,426
2009	484,362	195,301
2010	501,876	175,124
2011-2015	2,000,698	582,439
2016-2020	1,414,666	210,553
2021-2025	 387,233	 20,712
	\$ 5,921,586	\$ 1,639,558

In April 2005, the *City of Franklin, Virginia* entered into a capital lease to purchase a truck, as follows:

					Out	tstanding
	Issue	Final	Interest	Authorized	Jı	ane 30,
Description	Date	Maturity	Rate %	and issued		2006
Electric truck	04/12/05	04/12/10	9.00	\$ 106,958	\$	83,771

Future minimum lease payments under this lease are as follows:

Fiscal year	
Ending June 30,	
2007	\$ 23,505
2008	23,505
2009	23,505
2010	19,585
	 90,100
Less - amount representing interest	 (6,329)
	\$ 83,771

#### **Defeased Debt**

On March 5, 1998, the City issued General Obligation Public Improvement Refunding Bonds, Series 1998A, of \$3,945,000 with an interest rate of 3.6% to 4.6% to advance refund a portion of the 1992 General Obligation Bonds with an interest rate of 5.2% to 6.4%. The 1992 bonds mature on January 15, 2012, were callable on January 15, 2002, and were recorded in part in the governmental funds and in part in the proprietary funds. The General Obligation Public Improvement Refunding Bonds Series 1998A were issued at a discount of \$79,691, and, after paying issuance costs of \$27,939, the net proceeds were \$3,837,370. The net proceeds of the general obligation bonds were used to purchase U.S. government securities and those securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the 1992 General Obligation Bonds are due. The advance refunding met the requirements of an in-substance debt defeasance and was recorded in the governmental activities (\$1,679,916) and in the business-type activities (\$2,265,084), corresponding to the debt defeased.

As a result of the advance refunding, the City reduced its debt service requirements for the 1992 bonds by \$265,474, which resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$203,548.

#### 7. Compensated Absences

City employees earn annual leave at the rate of 17 to 29 days per year depending on length of service. A maximum of 34 to 58 days of annual leave, depending on length of service, may be carried over to succeeding years and may be paid if not used prior to termination. The governmental and business-type activities have outstanding accrued leave totaling \$530,182 and \$110,493, respectively, as of June 30, 2006.

City employees no longer earn sick leave. A new policy was adopted on January 1, 2002, in which all compensated absences are classified as annual leave. Any unused sick leave accrued as of January 1, 2002, was placed in a "sick leave bank" which can be used in the event of illness or injury in lieu of using paid time off days. Up to 3 days of banked sick leave may also be used annually for the sickness of an immediate family member. Employees who leave employment after 5 years or more of continuous service are paid for 25% of their sick leave balance (earned prior to January 1, 2002) based on their final rate of pay; however, the total amount of sick leave compensation may not exceed \$2,500. At June 30, 2006, accumulated unpaid sick leave for the governmental and business-type activities amounted to \$113,795 and \$15,322, respectively.

Twelve-month employees of the City of Franklin Public Schools earn annual vacation leave as follows:

Years of		Days
<u>Experience</u>	Rate	Per Year
1 - 7	1 day per month	12
8 - 12	1-1/4 days per month	15
13 and over	1-1/2 days per month	18

Vacation leave is accumulated monthly. Employees may accumulate leave not to exceed a total of 24 months unless authorized by the Superintendent. Upon resignation or retirement from employment with the school system, an employee will be paid for unused vacation leave up to 24 months.

All employees of the City of Franklin Public Schools earn one day per month of sick leave. Employees who retire under provisions of the Virginia Retirement System Act while employed by the City of Franklin Public Schools will receive severance compensation for unused sick leave at a rate of \$15 per day, not to exceed 125 days. The school system will accept transfer of up to 90-days accumulated unused sick leave earned by an employee while employed by another local school division or an institution accredited by the Virginia Department of Education.

## 8. Retirement Plan

## A. Plan Description

The City contributes to the Virginia Retirement System (VRS), an agent and cost-sharing multiple-employer public employee defined benefit pension plan. In addition, professional and nonprofessional employees of the Schools are covered by the VRS. Professional employees participate in a VRS statewide teacher cost-sharing pool and nonprofessional employees participate as a separate group in the agent and cost sharing multiple-employer public employee defined benefit pension plan.

All full-time, salaried permanent employees of participating employers must participate in the VRS. Benefits vest after 5 years of service. Employees are eligible for an unreduced retirement benefit at age 65 with 5 years of service (age 60 for participating local law enforcement officers, firefighters, and sheriffs) or at age 50 with at least 30 years of service (age 50 with 25 years of service for participating local law enforcement officers, firefighters, and sheriffs) payable monthly for life in an amount equal to 1.7% of their average final salary (AFS) for each year of credited service. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living increases limited to 5% per year beginning in their second year of retirement. AFS is defined as the highest consecutive 36 months of salary.

Participating local law enforcement officers, firefighters, and sheriffs may receive a monthly benefit supplement if they retire prior to age 65. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The VRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of that report may be obtained by writing to the VRS at P.O. Box 2500, Richmond, VA 23218-2500.

## **B.** Funding Policy

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5% of their annual salary to the system. This 5% member contribution has been assumed by the City and School Board. In addition, the City and Schools are required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. The City's and Schools' contribution rates for fiscal years ended 2006, 2005 and 2004 were 7.70%, 5.00% and 3.00%, respectively, of annual covered payroll. The Schools' required employer contributions to the teacher cost-sharing pool for all professional employees for the fiscal years ended 2006, 2005 and 2004 were \$920,743, \$802,593 and \$597,466, respectively.

## C. Annual Pension Cost

For fiscal year 2006, the City's and Schools' annual pension costs of \$957,940, and \$45,483, respectively, were equal to the City's and Schools' required and actual contributions. The required contribution was determined as part of the 2004 experience study using the entry age normal actuarial cost method. The actuarial assumptions included (a) a 7.50% investment rate of return, (b) projected salary increases of 3.50% to 5.73% and (c) 2.50% per year cost-of-living adjustments. Both (a) and (b) included an inflation component of 2.50%. The actuarial value of the City's and Schools' assets is equal to the modified market value of assets. This method was determined using techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The City's and Schools' unfunded actuarial accrued liability is being amortized as a level percentage of payrolls on an open basis over a period of 21 years.

The Schedules of Funding Progress and Employer Contributions are presented as required supplementary information. The information presented in the Schedules of Funding Progress and Employer Contributions was determined as part of the actuarial valuation on June 30, 2005. Actuarial assumptions used include an investment rate of return of 7.50%.

## 9. Notes to Schedules of Funding Progress and Employer Contributions

The information presented in the schedules of funding progress and employer contributions was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date	June 30, 2005
Actuarial cost method	Entry age Normal
Amortization method	Level percent, open
Payroll growth rate	3%
Remaining amortization period	17 years
Asset valuation method	Modified market
Actuarial assumptions:	
Investment rate of return*	7.50%
Projected salary increases*	
1) Non-LEO	3.50% - 5 73%
2) LEO employees	3.50% - 4.71%
Cost-of-living adjustments	2.50%

<sup>\*</sup> Includes inflation at 2.50%

## 10. Certain Interfund Transactions and Fund Results

## **Interfund Receivables and Payables**

	 Due To	Due From		
General	\$ 1,524,941	\$	239,253	
Airport	-		969,874	
Social Services	239,253		_	
Capital Projects	-		296,222	
Nonmajor Governmental Funds	 		258,845	
	\$ 1,764,194	\$	1,764,194	

## Purpose:

## **Due to General Fund:**

\$ 969,874	Airport Fund: Advances for prior year projects.
\$ 296,222	Capital Projects Fund: Advances for capital projects
\$ 258,845	Nonmajor Governmental Funds: Advances for current year operations

## **Due to Social Services Fund:**

\$ 239,253 General Fund: Advances for current year operations

Receivable and payable balances between the primary government and component units at June 30, 2006, are as follows:

	 Due To	Due From			
Primary government	\$ 340,347	\$	337,604		
Component units:					
School Board	337,604		-		
Industrial Development Authority	 _		340,347		
	\$ 677,951	\$	677,951		

## **Interfund Transfers**

Transfers to:	Transfers from		
	General	Electric	Total
General Fund	\$ -	\$ 2,177,389	\$ 2,177,389
Virginia Public Assistance	408,177	-	408,177
Comprehensive Services	131,248	-	131,248
Airport	76,517	X#	76,517
Debt Service	1,567,137	-	1,567,137
Capital Projects	50,000		50,000
	\$ 2,233,079	\$ 2,177,389	\$ 4,410,468

## Purpose:

#### Transfers from General Fund:

\$ 50,000	Capital Projects: Funding to pay for capital projects
\$ 408,177	Virginia Public Assistance Fund: Funding for operational support of existing programs
\$ 131,248	Comprehensive Services Fund: Funding for operational support of existing programs
\$ 76,517	Airport Fund: Funding for operational support of existing programs
\$ 1,567,137	Debt Service Fund: Funding debt service

### Transfers from Electric Fund:

\$2,177,389 General Fund: Funding for operational support of existing programs

## 11. Joint Ventures and Related Organizations

## **Blackwater Regional Library**

The City participates in the operation of the Blackwater Regional Library that serves Southampton County, City of Franklin, Towns of Smithfield, Wakefield and Waverly and three neighboring counties. Separate financial statements are available from the Blackwater Regional Library.

## Franklin-Southampton Economic Development Commission

The City participates in the operation of the Franklin-Southampton Economic Development Commission that operates in the City of Franklin and Southampton County. Separate financial statements are available from the Franklin-Southampton Economic Development Commission.

## Western Tidewater Regional Jail Authority

The City participated in the construction of the facilities for the Western Tidewater Regional Jail Authority located in the City of Franklin. The jail became operational in July 1992. Operational funding surpluses and deficiencies are shared by member jurisdictions based on their ownership percentages. Separate financial statements are available from the Western Tidewater Regional Jail Authority.

## Western Tidewater Community Services Board

The City participates in the operation of the Western Tidewater Community Services Board that serves the City of Franklin and the counties of Isle of Wight and Southampton. Separate financial statements are available from the Western Tidewater Community Service Board.

## 12. Contingent Liabilities

Federal programs in which the City participates were audited in accordance with the provisions of the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Pursuant to these provisions, certain programs were tested for compliance with applicable grant requirements. The Federal government may subject grant programs to additional compliance tests that may result in disallowed expenditures. In the opinion of management, future disallowances of current program expenditures, if any, would be immaterial.

General obligation bonds of \$5,146,427 have been recorded in the Enterprise Funds from which repayment is anticipated. The General Fund has a contingent liability for repayment of the aforementioned amounts should the Enterprise Funds be unable to pay.

The Airport Fund obtained a grant from the Department of Aviation, Commonwealth of Virginia, for rehabilitation of the airport entrance road. Grant provisions require the City to operate and maintain the airport as a public use facility for a period of twenty years from the final payment date of this grant. The final payment was received in September 1998. If the airport should cease to be used as a public use facility prior to September 2018, the City would be required to repay the Commonwealth a pro-rata share (computed monthly) of all monies received under this grant based on the period of operation and maintenance.

Health insurance coverage for full-time salaried employees of the City of Franklin and the Component Unit - School Board is obtained through Local Choice. This employee health insurance fund is an account established by the Commonwealth Treasury and maintained by the Department of Accounts within which contributions to the plan are deposited. The yearly premiums paid into the plan are adjusted for deviations in claim experience. Employees may choose to terminate participation in the health benefits program with 90 days notice. The local employer is responsible for any adverse experience adjustments that apply to the terminating year and any prior year within which the employer participated in the program. No estimate can be made as to possible future costs in excess of monthly premiums paid.

## 13. Post Employment Benefits

In addition to the pension benefits described in the Retirement Plan footnote, the City provides post employment health care benefits, in accordance with City ordinances, to all employees who retire from the City in accordance with criteria listed in the Retirement Plan footnote. Currently, 16 retirees meet those eligibility requirements.

For those employees who terminate without retirement, health care benefits continue through the end of the month of termination. At that time, the former employee has continuation rights to health insurance coverage under the Consolidated Omnibus Budget Reconciliation Act (COBRA) law of 1985.

During fiscal year 2003, retirees' health insurance was provided through a combination of a health maintenance organization (HMO) and indemnity coverage with the retiree selecting the type of coverage. The City paid for a major portion or all of the total health insurance cost for retirees depending on the coverage elected. The City paid for approximately 50% of the cost of coverage for dependents and surviving spouses eligible to participate in the group plan. The remainder of the premium was paid by the retirees for their dependents or by the surviving spouses for themselves. Expenditures for post employment health care are recognized as claims or premiums are paid. During the fiscal year ended June 30, 2006, the cost for health care benefits for retirees, dependents, and surviving spouses was \$47,697.

## 14. Landfill Postclosure Care Costs

State and federal laws and regulations require that the City perform certain maintenance and monitoring functions subsequent to closure of the City's landfill site. The City ceased accepting solid waste at the landfill in 1984 and completed initial closure measures in 1987. In letters dated January 13, 1995, and February 1, 1995, the Virginia Department of Environmental Quality informed the City the ten-year postclosure period would begin in 1995 and the landfill closure had been completed in accordance to the Virginia Solid Waste Management Regulations, respectively. The original estimated total cost of the postclosure care of approximately \$132,608 was based on the expected costs for all equipment, facilities, and services required to monitor and maintain the landfill's postclosure care. However, the actual cost of postclosure care is higher due to inflation, changes in technology, and changes in applicable laws and regulations. Through June 30, 2006, the City had expended \$248,851 in postclosure costs.

## 15. Personal Property Tax Relief Act of 1998

The General Assembly enacted the Personal Property Tax Relief Act in 1998. The effect of the legislation has resulted in a steady decline in personal property tax revenue with a corresponding increase in intergovernmental revenue from the Commonwealth of Virginia. The Commonwealth of Virginia directly reimbursed taxpayers for tangible personal property tax levies paid on qualifying vehicles for calendar year 1998. The Commonwealth has paid to the City a percentage of the reimbursable amount for calendar year 1999 and subsequent years. In fiscal year 2003, the effect of the legislation shifted \$986,950 from general property taxes to state revenue. After a phase-in period from 1999 to 2003, the amount of the payments to the Treasurer are now 100% for qualifying vehicles with a value of \$1,000 or less, and, for each qualifying vehicle with a value of more than \$1,000, on the first \$20,000 the reimbursement is 70%.

### 16. Surety Bonds

Surety bonds of the City of Franklin are as follows:

Brenda B. Rickman
Commissioner of Revenue

Commonwealth of Virginia Faithful Performance of Duty Bond Plan

\$ 3,000

## 17. Annexations

### **Southampton County**

The City entered into an annexation agreement with Southampton County (County) that provided for annexation in two phases. Annexation of the Phase I area, 3.93 square miles with 3.1% of the County's population per the 1980 census, was effective December 31, 1985. Annexation of the Phase II area, 0.73 square miles with 1.96% of the County's population, was effective December 31, 1995. As part of Phase I, the City agreed to pay to the County 3.798% of all the County's future obligations on general obligation debt existing at December 31, 1985. As part of Phase II, the City agreed to pay the County 2.04% of all the County's future obligations on general obligation debt existing at December 31, 1996. In addition, the City compensated the County for estimated loss of tax revenue through fiscal year 2006. The amount for 2005 was \$525,000, and the amount for 2006 was \$550,000. The City further agreed not to institute, participate in or support, directly or indirectly, any further annexation of Southampton County prior to December 31, 2010.

The City adopted a Revenue-Sharing Agreement with the County in January 1997. County residents approved this agreement in November 1997. The agreement was reviewed and recommended for Court approval by the Commission on Local Government of the Commonwealth of Virginia in January 1999. The Revenue Sharing Agreement covers approximately 17.1 square miles in Southampton County immediately contiguous to the City of Franklin. The agreement provides that the County will pay to the City on October 15<sup>th</sup> of each year, 30% of local tax revenue collected through June 30 of that year by industries and commercial establishments located within this area that are served by City water and sewer treatment. The City is required to provide potable water for non-residential use to industrial and commercial businesses in the designated area and receive wastewater from such businesses. The agreement is to remain in effect in perpetuity as adopted, subject to amendment by agreement of the parties, except if the City, or a City water and/or sewer authority, decides to discontinue operation of both its water and sewer treatment systems, the agreement may be voided upon two years' notice to the County. The designated area, which includes all portions of the County immediately contiguous to the City, is immune from annexation as long as the agreement remains in force and the City exists as a political subdivision in the nature of a city. For the year ending June 30, 2006, the City received \$77,992 in tax revenue from the County under this agreement.

### County of Isle of Wight

On March 11, 1986, the City entered into an agreement with the County of Isle of Wight whereby the City waived any and all of its rights and power to seek annexation of the County of Isle of Wight's territory within a designated area adjacent to the City. The agreement became effective when approved by the Court on April 13, 1987.

In return, the County of Isle of Wight agreed to share with the City all local tax revenues collected within the designated area using the following percentages:

Fiscal Year	
<u>Ending</u>	Percentage
1986	5%
1987	10%
1988 - 1995	20%
1996 and thereafter	17-23% as adjusted by formula

The local revenues are payable to the City by the County of Isle of Wight on August 1, following the end of the fiscal year. During the year ended June 30, 2006, the City received \$900,000 from the County of Isle of Wight under this agreement for tax revenues collected for the year ended June 30, 2005. For the year ending June 30, 2006, the City will receive approximately \$1,000,000 related to County of Isle of Wight tax revenues for the year ended June 30, 2006, which is included in intergovernmental receivables.

## 18. Accounting Changes

The City adopted GASB Statement No. 44, *Economic Condition Reporting: The Statistical Section* during fiscal year ended June 30, 2006. The adoption of this statement changes the disclosures in the statistical section of the City's comprehensive annual financial report, but does not affect the determination of reported revenues or expenditures/expenses.

\* \* \* \* \*





Year Ended June 30, 2006								Variance with Final Budget
		Original		Final				Positive
D		Budget		Budget		Actual		(Negative)
Revenues and other financing sources								
Property taxes	¢.	2 017 270	dr.	2.017.279	Ф	2.058.040	œ	40.663
Real estate	\$	3,917,378	\$	3,917,378	\$	3,958,040	\$	40,662
Personal property  Machinery and tools		2,145,000		2,145,000		2,187,748		42,748
Public service corporations		22,300		22,300		14,778		(7,522
Penalties and interest on taxes		81,700		81,700		82,712 116,492		1,012 6,492
Total property taxes		110,000 6,276,378		110,000 6,276,378		6,359,770		83,392
Local taxes	40-0-00-00	0,270,376		0,270,378		0,339,110		63,392
Local sales and use		1,529,313		1,529,313		1,430,593		(98,720
Consumer's utility		800,000		800,000		743,997		(56,003
Cellular utility		120,000		120,000		173,026		53,026
Electric consumption		35,000		35,000		33,112		(1,888
Business licenses		750,000		775,000		806,893		31,893
Franchise licenses		69,500		69,500		71,666		2,166
Motor vehicle licenses		147,000		147,000		154,226		7,226
Bank stock		65,000		65,000		69,302		4,302
Right of way use		34,000		34,000		8,860		(25,140
Recordation		31,000		31,000		88,733		57,733
Restaurant meals		930,000		930,000		1,042,608		112,608
Lodging		204,000		204,000		202,379		(1,621
E-911 emergency telephone		168,000		168,000		182,364		14,364
Tobacco tax		330,000		330,000		237,563		(92,437
Total other local taxes		5,212,813		5,237,813		5,245,322		7,509
Permits, fees and licenses								
Animal licenses		3,500		3,500		2,598		(902
Permits and other licenses		69,760		69,760		108,712		38,952
Total permits, fees and licenses		73,260		73,260		111,310		38,050
Fines and forfeitures		62,900		62,900		42,865		(20,035
Use of money and property								
Interest on investments		1,000		1,000		12,883		11,883
General property rental		254,008		254,008		238,007		(16,001
Total use of money and property		255,008		255,008		250,890		(4,118
Charges for services		14200		14.200		15.654		1.454
Armory operation and maintenance		14,200		14,200		15,654		1,454
Law library fees		4,250		4,250		4,625		375
Fire and emergency serices - counties  Ambulance and fire services		208,268		208,268		41,614		(166,654
Allarm service		170,000 5,100		170,000		200,445 440		30,445
Police services		3,100		5,100 2,191		2,191		(4,660
Administration - water and sewer		294,000		294,000		294,000		•
Administration - electric		268,790		268,790		268,790		-
Administration - airport		1,942		1,942		1,850		(92
Waste collection and disposal		837,852		837,852		798,826		(39,026
Recreational fees and admissions		24,000		27,022		21,659		(5,363
Dog boarding fees		350		350		110		(240
Weed cutting charges		10,000		10,000		892		(9,108
Utility tax collection fees		2,000		2,000		2,101		101
Demolition and debris removal		2,000		2,000		14,657		14,657
Employee loan		625 625				608		608
Miscellaneous		20,353		20,353		19,926		(427
Miscellancons								

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Miscellaneous				
Payment in lieu of taxes - from enterprise activities	72,345	72,345	72,345	-
Annexation payments - County of Isle of Wight	1,000,000	1,000,000	1,058,207	58,207
Revenue sharing - Southampton County	90,140	90,140	77,992	(12,148
Payment in lieu of taxes	18,000	18,000		(18,000
Sale of equipment	-		64	64
Sale of supplies and publications	1,200	1,200	2,105	905
Sale of fire and rescue books	-	1,112	1,112	-
Sale of garbage cans	5,000	5,000	264	(4,736
Other donations	-	471	471	-
Sale of cemetery lots	25,000	25,000	21,640	(3,360
Miscellaneous other revenue	-		9,895	9,895
Total miscellaneous revenue	1,211,685	1,213,268	1,244,095	30,827
Recovered costs				
Insurance recovery - liability	3,000	49,749	49,737	(12
Insurance recovery - workers' compensation	10,000	11,156	5,336	(5,820
Personal property seizure	-	-	31,472	31,472
Total recovered costs	13,000	60,905	86,545	25,640
Intergovernmental				
Revenue from the Commonwealth				
Noncategorical aid				
ABC profits	4,893	4,893	4,893	
Wine tax	5,129	5,129	5,129	-
Railroad rolling stock tax	6,000	6,000	4,758	(1,242
Auto rental tax	35,000	35,000	25,237	(9,763
Total noncategorical aid	51,022	51,022	40,017	(11,005
Categorical aid	1,805,303	1,889,166	1 963,568	74,402
Total revenue from the Commonwealth of Virginia	1,856,325	1,940,188	2,003,585	63,397
Revenue from the federal government				
Police grants	-	3,390	3,390	-
Fire INS	12,000	12,000	18,909	6,909
Total revenue from the federal government	12,000	15,390	22,299	6,909
Other financing sources				
Transfer from Electric Fund	2,177,389	2,177,389	2,177,389	2
Carryover from prior year budget	_,,	493,026	£	(493,026
Total other financing sources	2,177,389	2,670,415	2,177,389	(493,026
Total revenue and other financing sources	\$ 19,011,863	\$ 19,671,843	\$ 19,232,458	\$ (439,385

		Original		Final		A atv-1		Variance with Final Budget Positive
expenditures and other financing uses	_	Budget		Budget		Actual		(Negative)
General government administrative								
Legislative:								
City Council	\$	260,172	\$	259,337	\$	240,620	\$	18,717
General and financial administration:	*	200,1.2	4	200,000	Ψ	2.0,020	4	10,7.27
City Manager		219,315		225,150		207,452		17,698
City Attorney		124,750		124,750		103,804		20,946
LAN operations		147,541		205,637		119,807		85,830
Insurance		98,000		98,000		80,094		17,906
Commissioner of the Revenue		226,627		226,627		208,492		18,135
City Assessor		76,623		76,623		70,338		6,285
State Treasurer		77,784		77,784		67,155		10,629
Finance		252,985		252,985		236,739		16,246
Collections		193,002		193,002		174,133		18,869
Utility Collections		202,119		202,119		198,058		4,061
Management Services		182,857		182,857		155,214		27,643
Purchasing		68,720		68,720		63,254		5,466
Board of elections:								
Registrar		105,443		126,143		108,411		17,732
Total general government administration		2,235,938		2,319,734		2,033,571		286,163
Judicial administration								
Courts:								
Clerk of Circuit Court		31,807		31,807		31,807		-
Sheriff - courts		31,613		31,613		31,612		-
Other courts		121,407		121,407		108,315		13,092
Commonwealth's Attorney  Total judicial administration		49,273	· · · · · · · · · · · · · · · · · · ·	49,273 234,100		49,052 220,786		13,313
i otai juuttiai aunimisti atton	***************************************	234,100		234,100		220,780		13,313
Public safety								
Police		2,233,588		2,287,610		2,161,769		125,841
Communications		504,743		504,743		473,457		31,286
Fire		939,409		1,025,742		1,017,324		8,418
Bureau of Inspections		315,740		380,786		356,553		24,233
Other protection		156,792		161,642		171,890		(10,248
Total public safety		4,150,272		4,360,523		4,180,993		179,530
Health and welfare								
Health department		134,502		134,502		134,464		38
Mosquito control		60,000		60,000		23,052		36,948
Mental health and retardation		60,144		60,144		60,144		-
Total health and welfare		254,646		254,646		217,660		36,986
Deder manufaction and a 16 mil								
Parks, recreation and cultural		(1) ( 7) 47		(00.545		(00.505		/10 O= 5
Parks and recreation		616,745		628,547		639,523		(10,976
Public libraries		257,716		257,716		266,529		(8,813
Total parks, recreation and cultural		874,461		886,263		906,052		(19,789
Community development								
Planning and community development		130,185		167,342		122,446		44,896

	Original	Final	Antual	Variance with Final Budget Positive
Expenditures and other financing uses (Continued)	Budget	Budget	Actual	(Negative)
Public works				
Highways, streets, bridges and sidewalks	1,991,483	2,120,983	2,122,627	(1,644)
Snow removal	23,000	23,000	11,393	11,607
Engineering	227,178	227,178	210,579	16,599
Refuse collection	901,864	901,864	828,000	73,864
Maintenance building and grounds	859,720	984,720	959,208	25,512
Total public works	4,003,245	4,257,745	4,131,807	125,938
Nondepartmental				
Industrial corridor revenue sharing	550,000	550,000	550,000	_
Miscellaneous	290,066	290,066	154,617	135,449
Total nondepartmental	840,066	840,066	704,617	135,449
Other financing uses				
Transfer to Virginia Public Assistance Fund	408,177	408,177	408,177	-
Transfer to Comprehensive Sevices Act Fund	51,940	114,414	131,248	(16,834)
Transfer to Airport Fund	76,517	76,517	76,517	-
Transfer to Debt Service Fund	1,048,374	1,048,374	1,186,800	(138,426)
Transfers to component units	4,703,942	4,703,942	4,690,643	13,299
Total other financing uses	6,288,950	6,351,424	6,493,385	(141,961)
Total expenditures and other financing uses	\$ 19,011,863	\$ 19,671,843	\$ 19,011,317	\$ 660,525

Retirement Plan Schedules of Funding Progress and Employer Contributions -Virginia Retirement System

Schedule of Funding Progress	Over (Under) Funded											AL as a
	Actuarial		Actuarial		Actuarial		Actuarial					entage of
	Valuation		Valuation of		Accrued		Accrued	Funded		Covered		overed
	Date		Assets		Liability		Liability	Ratio		Payroll	P	ayroll
City Employees	6/30/2005	\$	17,477,295	\$	21,585,589	\$	(4,108,294)	80.97%	\$	6,084,135		(67.52%)
	6/30/2004	\$	16,892,347	\$	20,161,444	\$	(3,269,097)	83.79%	\$	5,937,906		(55.05%)
	6/30/2003	\$	16,404,003	\$	18,781,255	\$	(2,377,252)	87.34%	\$	5,816,390		(40.87%)
	6/30/2002	\$	16,095,805	\$	16,969,480	\$	(873,675)	94.85%	\$	5,420,724		(16.12%)
	6/30/2001	\$	15,536,727	\$	15,646,776	\$	(110,049)	99.30%	\$	5,157,172		(2.13%)
School Board												
Non-professional Employees	6/30/2005	\$	975,761	\$	1,258,032	\$	(282,271)	77.56%	\$	591,124		(47.75%)
	6/30/2004	\$	935,101	\$	979,963	\$	(44,862)	95.42%	\$	384,697		(11.66%)
	6/30/2003	\$	902,948	\$	868,889	\$	34,059	103.92%	\$	393,700		8.65%
	6/30/2002	\$	873,948	\$	798,816	\$	75,132	109.41%	\$	362,345		20.73%
	6/30/2001	\$	850,334	\$	755,015	\$	95,319	112.62%	\$	366,218		26.03%
Schedule of Employer Contributions					Annual							
					Required			Percentage				Net
	Valuation			(	Contribution			of ARC			P	ension
	Date				(ARC)			Contributed			Obligatio	
City Employees	6/30/2006			\$	948,808			100.00%			\$	-
	6/30/2005			\$	763,157			100.00%			\$	_
	6/30/2004			\$	736,033			100.00%			\$	-
	6/30/2003			\$	721,457			100.00%			\$	-
	6/30/2002			\$	724,607			100.00%			\$	-
School Board												
Non-professional Employees	6/30/2006			\$	45,483			100.00%			\$	-
	6/30/2005			\$	42,668			100.00%			\$	-
	6/30/2004			\$	33,475			100.00%			\$	-
	6/30/2003			\$	31,641			100.00%			\$	_
	6/30/2002			\$	24,302			100.00%			\$	-



## City of Franklin, Virginia

# Notes to Required Supplementary Information

## June 30, 2006

## 1. Budgets and Budgetary Accounting

The City utilizes the following procedures in establishing the budgetary data reflected in the required supplementary information:

- At least 60 days prior to June 30, the City Manager submits to City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- The budget is formulated from estimates of revenues and expected expenditures from each department. The School Board is treated as a single expenditure line item.
- When the City Manager submits the proposed budget to City Council, he also recommends an
  appropriation ordinance and an ordinance levying the tax rates for the ensuing year.
- City Council then holds public hearings on the proposed budget. Notice of such public hearing must appear in a local newspaper not less than seven days prior to the hearing.
- The budget must be approved by a majority vote of City Council and legally adopted before July 1. If City Council does not adopt the proposed budget before July 1, the budget as submitted is automatically adopted.
- Additional appropriations may be made by City Council only if there is an undesignated fund balance or additional funding becomes available.
- The City Manager is authorized to transfer budgeted amounts within departments. Expenditures over the original budget of any department must be approved by City Council. The School Board is authorized to transfer budgeted amounts within the school system's categories.
- Appropriations lapse on June 30, for all City units, except for the Capital Projects Fund which carries unexpended balances into the following year on a project by project basis.
- All budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America as applicable to governmental entities.

Formal budgetary integration is employed as a management control device. Annual operating budgets are adopted by ordinance passed by City Council for the General Fund, several special revenue funds, the Debt Service Fund and the proprietary funds.

Budgets for proprietary fund types are prepared on the accrual basis of accounting. The General, special revenue and Debt Service Funds' budgets are adopted on the modified accrual basis of accounting.

\* \* \* \* \* \*





City of Franklin, Virginia

## Combining Balance Sheet - Nonmajor Governmental Funds

				Sp	ecial Revenue				
			Regional						Community
	Con	nprehensive	Fire			(	Community	Ι	Development
	;	Services	Training		Foundation	D	evelopment		Downtown
		Act	 Grounds		Grants		Grant		Grant
Assets									
Cash and investments	\$	•••	\$ 3,005	\$	161,960	\$	129,378	\$	52,155
Accounts receivable		-	-		-		-		139,209
Due from other governments		43,310	 -		<u></u>		_		
Total assets	\$	43,310	\$ 3,005	\$	161,960	\$	129,378	\$	191,364
Liabilities									
Vouchers and accounts payable	\$	13,613	\$ -	\$	20,935	\$	_	\$	-
Tenants escrow accounts		-	-		_		-		20,240
Due to other funds		29,697	 -		-		<u> </u>		119,913
Total liabilities		43,310	-		20,935				140,153
Fund Balances									
Designated:									
Specific programs		-	-		-		764		-
Undesignated:		-	 3,005		141,025		129,378		51,211
Total fund balances	<del></del>	-	 3,005		141,025		129,378		51,211
Total liabilities and fund balances	\$	43,310	\$ 3,005	\$	161,960	\$	129,378	\$	191,364

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City of Franklin, Virginia

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## Combining Balance Sheet - Nonmajor Governmental Funds

				Special	Revenu	е								
		Western				olice		Police		Police				
	7	Tidewater				ederal		State		Evidence		Camp		
Assets	_	Home	(	Cobbtown		feiture		Forfeiture		Holding		Homestead		Economic
		onsortium		Grant	I	und		Fund		Fund		Fund	D	evelopment
Cash and investments	\$	-	\$	-	\$	746	\$	8,279	\$	1,477	\$	153,101	\$	68,017
Loans receivable		-		-		-		-		-				-
Due from other governments		65,034	<del></del>	-		-	<u> </u>	41	·	-	<del></del>	*		-
Total assets	\$	65,034	\$	<b>2</b> 5	\$	746	\$	8,279	\$	1,477	\$	153,101	\$	68,017
Liabilities														
Vouchers and accounts payable	\$	170	\$	4,486	\$	-	\$	-	\$	-	\$	161	\$	1,576
Tenants escrow accounts		-		-		-		-		-		w		-
Due to other funds		65,264		41,462				2,509		-		~		_
Total liabilities		65,434		45,948				2,509		e I		161		1,576
Fund Balances														
Designated:														
Specific programs		-		-		-				-		-		-
Undesignated:		(400)		(45,948)		746		5,770		1,477		152,940		66,441
Total fund balances		(400)		(45,948)		746		5,770		1,477		152,940		66,441
Total liabilities and fund balances	\$	65,034	\$	-	\$	746	\$	8,279	\$	1,477	\$	153,101	\$	68,017

City of Franklin, Virginia

## Combining Balance Sheet - Nonmajor Governmental Funds

		Special	Reven	ue				Permane	ent Fu	ınds			
Assets	Caı	Willie mp Younts Fund		Fire and Rescue folunteers Fund	C	outhview Cemetery rust Fund	E	Employee Emergency		Cemetery Perpetual Care	Charles Smith Cemetery		Total Nonmajor overnmental
Cash and investments	\$		Ф.					Trust Fund		Trust Fund	 Trust Fund	Φ.	Funds
Accounts receivable  Due from other governments	<b></b>	52,826 - -	\$	14,255 - -	\$	3,982 - -	\$	11,853 3,549 -	\$	101,313	\$ 12,349 - -	\$	774,696 142,758 108,344
Total assets	\$	52,826	\$	14,255	\$	3,982	\$	15,402	\$	101,313	\$ 12,349	\$	1,025,798
Liabilities													
Vouchers and accounts payable Tenants escrow accounts Due to other funds	\$	- -	\$	- - -	\$	- - -	\$	- -	\$	- - -	\$ - - -	\$	40,941 20,240 258,845
Total liabilities			***************************************	-		-				_	 *		320,026
Fund Balances													
Designated:													
Specific programs Undesignated:		- 52,826		14,255		3,982		15,402		101,313	12,349		133,046 572,726
Total fund balances		52,826		14,255		3,982		15,402	o <del>wan 24 - 1</del> - 4	101,313	 12,349		705,772
Total liabilities and fund balances	\$	52,826	\$	14,255	\$	3,982	\$	15,402	\$	101,313	\$ 12,349	\$	1,025,798

City of Franklin, Virginia

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds

					Special R	leve	enue				
Dovonyos		Disaster Recovery Fund	C	Comprehensive Services Act	Regional Fire Training Grounds		Foundation Grants	Dev	ommunity velopment Grant	Dev Do	mmunity velopment owntown Grant
Revenues					 	_	Grams				Gram
Intergovernmental	\$	11,357	\$	138,397	\$ 1,820	\$	-	\$	-	\$	-
Use of money and property		186		-	709		4,046		41,161		41,178
Donations and gifts		-		_	_		478,800		-		-
Miscellaneous		•		_	 		_		_		-
Total revenues	-	11,357		138,397	2,529		482,846		41,161		41,178
Expenditures Current:											
Public safety		-		_	12,913		117,394		-		-
Health and welfare		-		269,645	-		-		-		-
Parks, recreation, cultural		-		_	-		80,706		-		-
Community development		-		-	-		333,643		-		-
Nondepartmental		11,442		-	-		-		-		-
Total expenditures		11,442		269,645	 12,913		531,743		-		-
Excess (deficiency) of revenues over expenditures		(85)		(131,248)	(10,384)		(48,897)		41,161		41,178
Other financing sources (uses) Transfers in Transfers out		- -		131,248	-		-		<u>-</u>		<del>-</del>
Total other financing sources (uses)		#4		131,248	 		_		-		_
Net change in fund balances		(85)		-	(10,384)		(48,897)		41,161		41,178
Fund balances - beginning of year		85		_	13,389		189,922		88,217		10,033
Fund balances - end of year	\$	-	\$	-	\$ 3,005	\$	141,025	\$	129,378	\$	51,211

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Nonmajor Governmental Funds

Year Ended June 30, 2006					Sno	cial Revenue				· · · · · · · · · · · · · · · · · · ·	****		
		Western Fidewater Home Consortium	C	Cobbtown Grant	•	Police Federal Forfeiture Fund	F	Police State Forfeiture Fund	E	Police vidence Holding Fund	Camp Homestead Fund		Economic evelopment
Revenues													
Intergovernmental	\$	12,239	\$	93,952	\$		\$	4,933	\$		\$ -	\$	_
Use of money and property	-	,	•	-	Ψ	1	Ψ	7	Ψ	-	4,785	Ψ	248,490
Donations and gifts		-		-		_		_		_	-,,,,,,		2.0,100
Miscellaneous		-		-		-		23,471		_	7,500		-
Total revenues	*********	12,239		93,952		1		28,411		-	12,285		248,490
Expenditures					***************************************								
Current:													
Public safety		-		-		-		26,565		104	-		
Health and welfare		-		-		-		-		-	-		
Parks, recreation, cultural		-		-		-		-		-	2,656		
Community development		12,639		139,900		-		-		-	-		257,595
Nondepartmental		-		-		-		-		-	-		1565
Total expenditures	<del></del>	12,639		139,900		-		26,565		104	2,656		257,595
Excess (deficiency) of revenues													
over expenditures		(400)		(45,948)		1		1,846		(104)	9,629		(9,105)
Other financing sources (uses)													
Transfers in				-		-		_		_	-		7.
Transfers out				-		-		-		-	-		-
Total other financing sources (uses)		-		-		-	-	-		-	-		-
Net change in fund balances		(400)		(45,948)		1		1,846		(104)	9,629		(9,105)
Fund balances - beginning of year				•		745		3,924		1,581	143,311		75,546
Fund balances - end of year	\$	(400)	\$	(45,948)	\$	746	\$	5,770	\$	1,477	152,940	\$	66,441

City of Franklin, Virginia

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# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds

Year Ended June 30, 2006		Special R	Reveni	ie			 Perma	nent F	unds			
	Cam	Willie up Younts Fund	F	Pire and Rescue clunteers Fund	C	outhview emetery ust Fund	Employee Emergency Trust Fund	P	Cemetery Perpetual Care rust Fund	C	Charles Smith emetery ust Fund	Total Nonmajor vernmental Funds
Revenues												
Intergovernmental	\$	-	\$		\$	-	\$ _	\$	-	\$	-	\$ 262,698
Use of money and property		1,308		37		-	1,261		825		232	344,040
Donations and gifts		-		3,365		-	-		-		-	482,165
Miscellaneous		=		2,279		-	-		-		-	33,250
Total revenues		1,308		5,681		-	 1,261		825		232	1,122,153
Expenditures												
Current:												
Public safety		-		14,337		-	-		-		-	171,313
Health and welfare		-		-		-	-		-		-	269,645
Parks, recreation, cultural		_		-		-	-		-		-	83,362
Community development		-		-		-	-		-		-	743,777
Nondepartmental		2,640		-		40	-		**		-	14,122
Total expenditures		2,640		14,337		40	-		-		-	1,282,219
Excess (deficiency) of revenues												
over expenditures	_	(1,332)		(8,656)		(40)	 1,261		825		232	 (160,066
Other financing sources (uses)												
Transfers in		-		-		-	-		-		-	131,248
Transfers out		-		-			-		40		-	-
Total other financing sources (uses)		_		-		-	-		¥		-	131,248
Net change in fund balances		(1,332)		(8,656)		(40)	1,261		825		232	(28,818
Fund balances - beginning of year		54,158		22,911		4,022	 14,141		100,488		12,117	734,590
Fund balances - end year	\$	52,826	\$	14,255	\$	3,982	\$ 15,402	\$	101,313	\$	12,349	\$ 705,772

City of Franklin, Virginia

## Statement of Changes in Assets and Liabilities - Agency Funds

		Balance						Balance
	J	uly 1, 2005		Additions		Deductions	Ju	ne 30, 2006
Special Welfare								
Assets:								
Cash and investments	\$	14,240	\$	9,553	\$	8,367	\$	15,426
Liabilities:								
Amounts held for others	\$	14,240	\$	9,553	\$	8,367	\$	15,426
Total liabilities	\$	14,240	\$	9,553	\$	8,367	\$	15,426
Special Welfare - SSI								
Assets:			_		_			
Cash and investments	\$	14,165	\$	12,952	\$	784	\$	26,333
Liabilities:								
Amounts held for others	\$	14,165	\$	12,952	\$	784	\$	26,333
Total liabilities	\$	14,165	\$	12,952	\$	784	\$	26,333
Franklin - Southampton Economic Development Commission Assets:								
Cash and investments	\$	120,126	\$	2,381	\$	-	\$	122,507
Liabilities: Amounts held for others	\$	120,126	\$	2,381	\$	11-01-10-01-01-01-01-01-01-01-01-01-01-0	\$	122,507
Total liabilities	\$	120,126	\$	2,381	\$	_	\$	122,507
Flexible Benefits	-							
Assets: Cash and investments	\$	5,939	\$	8,279	\$	9,556	\$	4,662
Liabilities:								
Amounts held for others	\$	5,939	\$	8,279	\$	9,556	\$	4,662
Total liabilities	\$	5,939	\$	8,279	\$	9,556	\$	4,662
Early Childhood Commission	-							
Assets:								
Cash and investments	\$	-	\$	5,000	\$		\$	5,000
Liabilities:								
Amounts held for others	\$	_	\$	5,000	\$	_	\$	5,000

# Combining Balance Sheet - Governmental Funds - Component Unit - School Board

Name	June 30, 2006						
Nation (Paul Principle (Paul			0 1	0	Other	_	Total
Name				Go		C	
Sample   S	Assats	<del></del>	runa		rungs		runus
Cash and temporary investments         \$ 38,051         38,051         Ad 141,941         26,136         441,974         10,000         441,947         26,136         441,972         337,604         1         2337,604         1         14,723         314,723         14,024,33         14,2463         14,724         14,723         14,2463         14,2463         14,7463         14,7463         14,2463         14,7463         14,7463         14,2463							
Due from other governments         415,841         26,136         441,977           Due from primary government         337,604         337,604           Inventories         14,723         14,723           Prepaid expenses         277,380         277,380           Liabilities and Equity           Liabilities and Equity           Vouchers and accounts payable         79,270         63,193         \$ 142,463           Deferred revenue         2         26,179         26,179         26,179           Accrued payroll         1,022,993         5,190,289         1,022,993           Total liabilities         1,102,263         89,372         1,191,635           Fund Balances           Designated         (10,462)         (10,462)         (10,462)           Undesignated         (71,438)         (10,462)         (81,900)           Total liabilities and fund balances         1,030,825         78,910         \$ 1,109,735           Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets are different because:           Total fund balances - component unit         \$ (81,900)           Amount reported for component unit activities in the Statement of Net Assets are different becau		\$	_	\$	38.051	\$	38.051
Due from primary government   337,604   - 337,604   Inventories   14,723   14,723   Inventories   14,723   Inventories   14,723   Inventories   14,723   Inventories   14,723   Inventories   Invent		Ψ	415 841	Ψ		Ψ	
Inventories					20,130		
Prepaid expenses         277,380         277,380           Total assets         \$ 1,030,825         \$ 78,910         \$ 1,109,735           Liabilities and Equity           Wouchers and accounts payable         79,270         \$ 63,193         \$ 142,463           Deferred revenue         20,179         26,179         26,179           Accrued payroll         1,022,993         -         1,022,993           Total liabilities         1,102,263         89,372         1,119,635           Fund Balances           Essignated           Inventories         (10,462)         (10,462)         (10,462)           Undesignated         (71,438)         -         (71,438)           Total fund balances         (71,438)         -         (81,900)           Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - component Unit - School Interpreted to Statement of Net Assets - component Unit - School Interpreted for component unit activities in the Statement of Net Assets are different because:         \$ (81,900)           Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation         9,708,807           Noncurrent liabilities such as compensated absences are not due and paya			337,001		14 723		
Total assets			277 380				
	Tropala expenses		277,500		· · · · · · · · · · · · · · · · · · ·		277,300
Noncurrent liabilities and sacounts payable   \$79,270   \$63,193   \$142,463   \$142,663   \$142,463   \$142,463   \$142,463   \$142,2693   \$142,2693   \$142,2693   \$142,2693   \$142,2633   \$14	Total assets	\$	1,030,825	\$	78,910	\$	1,109,735
Vouchers and accounts payable         \$79,270         \$63,193         \$142,463           Deferred revenue         26,179         26,179         26,179           Accrued payroll         1,022,993         -         1,022,993           Total liabilities         89,372         1,191,635           Fund Balances           Designated         -         (10,462)         (10,462)           Undesignated         (71,438)         -         (71,438)           Total fund balances         (71,438)         -         (71,438)           Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board           Total fund balances - component unit         \$ (81,900)           Amount reported for component unit activities in the Statement of Net Assets are different because:           Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation         9,708,807           Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.         (279,141)	Liabilities and Equity						
Deferred revenue							
Accrued payroll Total liabilities  Total liabilities  Period Balances  Period Balances  Pesignated Inventories Undesignated Inventories Undesignated Inventories  Total fund balances  Total fund balances  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)		\$	79,270	\$	•	\$	· ·
Total liabilities 1,102,263 89,372 1,191,635  Fund Balances Designated Inventories - (10,462) (10,462) Undesignated (71,438) - (71,438) Total fund balances (71,438) (10,462) (81,900)  Total liabilities and fund balances \$1,030,825 \$78,910 \$1,109,735  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation 9,708,807  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds. (279,141)			-		26,179		
Fund Balances  Designated Inventories Undesignated (71,438) Total fund balances  Total fund balances  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.    Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation    Salance   Capital   Capit							
Designated Inventories Undesignated Undesignated Total fund balances  Total liabilities and fund balances  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (10,462) (10,462) (10,462) (81,900)  \$ (81,900)  \$ (81,900)  \$ (81,900)  Amount reported for component unit activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  9,708,807  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	Total liabilities		1,102,263		89,372		1,191,635
Inventories	Fund Balances						
Undesignated (71,438) - (71,438)  Total fund balances (71,438) (10,462) (81,900)  Total liabilities and fund balances  \$ 1,030,825 \$ 78,910 \$ 1,109,735  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit  \$ (81,900)  Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  9,708,807  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	Designated						
Total fund balances (71,438) (10,462) (81,900)  Total liabilities and fund balances \$ 1,030,825 \$ 78,910 \$ 1,109,735  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation 9,708,807  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds. (279,141)			-		(10,462)		
Total liabilities and fund balances  Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit  Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	Undesignated				-		
Reconciliation of Component Units' Combining Balance Sheet to Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	Total fund balances		(71,438)		(10,462)		(81,900)
Statement of Net Assets - Component Unit - School Board  Total fund balances - component unit Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	Total liabilities and fund balances	\$	1,030,825	\$	78,910	\$	1,109,735
Amount reported for component unit activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)		-					
resources and therefore are not reported in the funds, net of accumulated depreciation 9,708,807  Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds. (279,141)	Amount reported for component unit activities in the St	atement of N	et Assets			\$	(81,900)
Noncurrent liabilities such as compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.  (279,141)	resources and therefore are not reported in the fu		al				0.700.007
payable in the current period and therefore are not reported in the governmental funds.  (279,141)	accumulated depreciation						9,708,807
governmental funds. (279,141)							
		ot reported in	the				
Total net assets - component unit - School Board \$ 9,347,766	governmental funds.						(279,141)
	Total net assets - component unit - School Board					\$	9,347,766

### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds - Component Unit - School Board

Davanas		General Fund	Go	Other overnmental Funds		Total Governmental Funds
Revenues Intergovernmental	ď	0.065.522	ď	410 711	o	10 204 224
Revenues from use of money and property	\$	9,965,523	\$	418,711	\$	10,384,234
Revenue from the primary government		4 260 206		77		77
Recovery of costs		4,260,306		89,581		4,349,887
Charges for services		62,534		13,455		75,989
Donations and gifts		18,058		152,110		170,168
Universal services		116,800		-		116,800
Miscellaneous		54,707		2.512		54,707
	_	14 477 020		3,513		3,513
Total revenues		14,477,928		677,447		15,155,375
Expenditures						
Education:						
Instruction		10,683,934		189,148		10,873,082
Administration, attendance and health services		991,443		W.		991,443
Pupil transportation		571,190				571,190
Operations and maintenance		1,359,873				1,359,873
Technology		751,208				751,208
Total education		14,357,648		189,148		14,546,796
Food services		_		635,625		635,625
Total expenditures	_	14,357,648		824,773		15,182,421
Net changes in fund balances		120,280		(147,326)		(27,046)
Fund balances - beginning of year		(191,718)		136,864		(54,854)
Fund balances - end of year	\$	(71,438)	\$	(10,462)	\$	(81,900)
Reconciliation of the Revenues, Exp Fund Balances - Governmental Funds Net change in fund balances - total governmental funds					\$	(27,046)
Amount reported for governmental activities in the statement of activities are different because:						
Governmental funds report capital outlays as expenditures. However statement of activities the cost of these assets is allocated over their	estimated					
useful lives and reported as depreciation expense. Also, in the State Activities, the loss on disposal of assets is reported.	ment of					
useful lives and reported as depreciation expense. Also, in the State Activities, the loss on disposal of assets is reported.  Capital outlays	ment of					1,392,199
useful lives and reported as depreciation expense. Also, in the State Activities, the loss on disposal of assets is reported.	ment of					1,392,199 (432,576) (78,329)
useful lives and reported as depreciation expense. Also, in the State Activities, the loss on disposal of assets is reported.  Capital outlays Depreciation expense	ed by the	e				(432,576)
useful lives and reported as depreciation expense. Also, in the State Activities, the loss on disposal of assets is reported.  Capital outlays Depreciation expense Loss on disposal of capital assets  In the statement of activities, certain operating expenses are measured.	ed by the	e			**************************************	(432,576)

## Combining Balance Sheet - Other Governmental Funds -Component Unit - School Board

June 30, 2006	Т	`extbook	 Cafeteria	G	Total Other overnmental Funds
Assets					
Cash and temporary investments Due from other governments Inventory	\$	27,566 50	\$ 10,485 26,086 14,723	\$	38,051 26,136 14,723
Total assets	\$	27,616	\$ 51,294	\$	78,910
Liabilities					
Vouchers and accounts payable Deferred Revenue Total liabilities	\$	-	\$ 63,193 26,179 89,372	\$	63,193 26,179 89,372
Fund Balances Designated: Inventories		27,616	(38,078)		(10,462)
Total fund balances Total liabilities and fund balances	<u> </u>	27,616 27,616	\$ (38,078) 51,294	\$	(10,462) 78,910

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Other Governmental Funds - Component Unit - School Board

				6	Total Other
		Textbook	Cafeteria		Funds
Revenues	-	TOMOGON	 Carotoria		- T unus
Intergovernmental	\$	-	\$ 418,711	\$	418,711
Revenues from use of money and property		42	35		77
Revenue from the primary government		89,581	-		89,581
Recovery of costs		9,979	3,476		13,455
Charges for services		-	152,110		152,110
Miscellaneous		-	3,513		3,513
Total revenues		99,602	577,845		677,447
Expenditures					
Education					
Instruction		189,148	_		189,148
Total education		189,148	 -		189,148
Food services		-	635,625		635,625
Total expenditures		189,148	635,625		824,773
Net changes in fund balance		(89,546)	(57,780)		(147,326)
Fund balances - beginning of year		117,162	 19,702		136,864
Fund balances - end of year	\$	27,616	\$ (38,078)	\$	(10,462)

## Budgetary Comparison Schedule - General Fund -Component Unit - School Board

		Gener	al F	und	
	Original Budget	Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenue	 Duagot	 Buager		1101441	 (11084110)
Intergovernmental:					
City of Franklin	\$ 4,260,306	\$ 4,689,851	\$	4,260,306	\$ (429,545)
Commonwealth of Virginia	8,363,398	8,235,397		7,867,507	(367,890)
Federal government	5,000	2,096,771		2,098,016	1,245
Recovery of costs	75,000	77,200		62,534	(14,666)
Universal services	50,000	50,000		54,707	4,707
Charges for services	14,000	14,000		18,058	4,058
Revenues from use of property	2,200	_		_	-
Donations and gifts	 -	 60,000		116,800	 56,800
Total revenue	\$ 12,769,904	\$ 15,223,219	\$	14,477,928	\$ (745,291)
Expenditures					
Current:					
Instruction	\$ 9,961,630	\$ 11,813,762	\$	10,683,934	\$ 1,129,828
Administration, attendance and health	1,010,249	1,010,249		991,443	18,806
Transportation	477,974	477,974		571,190	(93,216)
Operations and maintenance	1,320,051	1,320,051		1,359,873	(39,822)
Technology	 (4)	601,183		751,208	 (150,025)
Total expenditures	\$ 12,769,904	\$ 15,223,219	\$	14,357,648	\$ 865,571

## Statement of Changes in Assets and Liabilities -Agency Funds - Component Unit - School Board

Assets	Balance ly 1, 2005	 Additions	D	eductions	Jur	Balance ne 30, 2006
Restricted cash	\$ 115,044	\$ 470,834	\$	418,670	\$	167,208
Total assets	\$ 115,044	\$ 470,834	\$	418,670	\$	167,208
Liabilities						
Cash held for others	\$ 115,044	\$ 470,834	\$	418,670	\$	167,208
Total liabilities	\$ 115,044	\$ 470,834	\$	418,670	\$	167,208



City of Franklin, Virginia

## Government-Wide Revenues

Years E	nded June 30,											
		Program Revenue	S			Genera	al Revenue	S				
						Gra	ents and					
						Con	tributions					
	Charges	Operating	Capital		Revenue	Not l	Restricted	Un	restricted			
Fiscal	for	Grants and	Grants and		Sharing from	to S	Specific	In	vestment			
Year	Services	Contributions	Contributions	Taxes	Counties	Pr	ograms	Е	arnings	M	iscellaneous	Total
2006	\$ 18,767,600	\$ 3,698,397	\$ 93,952	\$11,759,538	\$ 1,136,199	\$	-	\$	38,191	\$	1,431,952	\$ 36,925,829
2005	\$ 16,228,102	\$ 3,645,508	\$ 2,168,480	\$10,982,904	\$ 1,103,685	\$	-	\$	9,025	\$	374,154	\$ 34,511,858
2004	\$ 15,647,334	\$ 7,482,463	\$ 1,266,990	\$10,477,483	\$ 1,094,768	\$	-	\$	64,895	\$	287,280	\$ 36,321,213
2003	\$ 13,778,672	\$ 3,751,675	\$ 2,245,681	\$ 9,940,796	\$ 1,273,965	\$	-	\$	61.152	\$	203.068	\$ 31.255.009

City of Franklin, Virginia

Government-Wide Expenditures by Function

							Parks,			Interest on				
Fiscal	General		Public	Public	Health and		Recreation	Community	Non-	Long-term	Water and			Total
Year	Government	Judicial	Safety	Works	Welfare	Education	and Cultural	Development	Departmental	Debt	Sewer	Electric	Airport	Expenditures
2006	\$3,579,360	\$ 220,786	\$4,581,392	\$3,273,363	\$2,476,948	\$4,358,068	\$ 908,320	\$1,154,255	\$ 580,617	\$ 717,482	\$2,895,536	\$10,704,954	\$ 571,601	\$36,022,682
2005	\$2,154,840	\$ 227,962	\$4,385,901	\$4,452,836	\$2,138,779	\$4,155,196	\$ 993,109	\$ 213,146	\$ 577,465	\$ 734,457	\$2,794,462	\$ 8,887,833	\$ 614,946	\$32,330,932
2004	\$2,136,656	\$ 107,674	\$4,172,103	\$3,711,353	\$2,148,536	\$7,271,975	\$ 869,713	\$4,464,002	\$ 546,196	\$ 751,139	\$2,714,447	\$ 8,645,465	\$ 620,913	\$38,160,172
2003	\$1,975,927	\$ 267,988	\$3,940,130	\$3,996,765	\$1,807,915	\$4,264,145	\$ 871,299	\$3,477,458	\$ 536,786	\$ 613,353	\$2,603,237	\$ 7.926.959	\$ 570,952	\$32,852,914

City of Franklin, Virginia

### General Governmental Revenues by Source

	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
									~~~~	1,,,
General property taxes	\$ 6,359,770	\$ 5,782,264	\$ 5,523,583	\$ 5,509,757	\$ 5,306,578	\$ 5,191,290	\$ 4,865,250	\$ 4,928,999	\$ 4,781,708	\$ 4,665,219
Other local taxes	5,245,322	5,037,186	4,801,060	4,366,505	4,250,437	3,804,429	3,775,567	3,846,160	3,442,774	2,913,325
Permits, fees and licenses	111,310	69,920	72,184	43,889	39,303	50,365	53,836	98,658	51,799	42,988
Fines and forfeitures	42,86	5 51,248	62,331	49,407	57,330	79,354	59,381	75,383	83,683	83,063
Use of money and property	612,20	3 456,174	385,383	249,722	376,718	362,681	199,522	137,237	214,618	189,029
Charges for services	1,688,38	3 1,773,283	1,572,875	1,469,736	1,393,338	1,205,154	1,098,471	1,154,149	1,277,089	1,214,081
Miscellaneous and donations	1,856,200	1,481,570	1,368,093	1,582,999	1,981,749	1,725,897	1,761,408	2,078,866	1,355,673	1,453,829
Recovered costs	162,534	130,621	154,223	92,106	156,802	174,407	579,373	133,123	60,442	65,546
Intergovernmental	18,955,586	5 20,107,570	21,443,712	19,708,670	13,732,213	16,474,100	13,850,616	10,638,182	9,717,046	9,507,710
Totals	\$ 35,034,183	3 \$ 34,889,836	\$ 35,383,444	\$ 33,072,791	\$ 27,294,468	\$ 29,067,677	\$ 26,243,424	\$ 23,090,757	\$ 20,984,832	\$ 20,134,790

NOTE: Includes General, Special Revenue, Debt Service, School Operating, School Food Service.
School Funds are reported in the component unit section of the financial statements, but are included here since they are part of the general government function.

City of Franklin, Virginia

General Governmental Expenditures by Function

75

Last Ten Fiscal Years						to the desired to the second s	***			
	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
General government administration	\$ 2,033,571	\$ 1,916,668	\$ 1,898,128	\$ 1,921,302	\$ 1,859,894	\$ 1,905,069	\$ 1,871,245	\$ 1,626,325	\$ 1,405,959	\$ 1,279,758
Judicial administration	220,786	227,962	166,707	267,988	132,119	125,702	65,900	75,981	65,505	66,199
Public safety	4,352,306	4,363,831	3,986,257	4,242,378	3,454,288	3,364,673	3,374,754	3,081,393	2,809,891	2,454,035
Public works	4,131,807	4,031,172	4,048,957	4,159,512	4,060,813	3,404,675	3,340,481	3,869,386	3,437,317	2,842,812
Health and welfare	2,411,904	2,068,157	2,097,930	1,794,405	1,815,008	1,543,135	1,542,786	1,500,570	1,295,600	1,106,130
Education	14,264,376	15,767,293	12,777,477	13,906,854	13,067,817	12,322,151	14,287,541	11,756,385	11,088,959	10,719,943
Parks, recreation and cultural	989,414	910,516	839,088	831,648	724,478	766,057	803,071	669,776	660,786	607,739
Community development	866,223	953,592	4,464,002	2,272,636	1,613,500	2,626,464	6,695,831	886,427	287,085	349,843
Nondepartmental	718,739	578,963	551,561	535,925	522,669	531,476	451,868	637,915	723,687	672,952
Capital projects	1,332,763	1,569,281	1,453,738	4,055,653	5,265,185	786,255	88,018	78,021	194,000	-
Debt service:						•	,	,	,	
Bond service and miscellaneous	44,394	3,544	36,068	4,044	4,425	2,925	32,559	900	1,900	1,125
Principal retirement	2,575,710	1,008,779	715,570	3,446,839	739,387	721,464	633,245	286,921	450,782	585,209
Interest and fiscal charges	717,482	734,455	679,110	609,309	369,963	317,942	295,555	157,789	181,786	320,067
Totals	\$34,659,475	\$34,134,213	\$33,714,593	\$38,048,493	\$33,629,546	\$28,417,988	\$33,482,854	\$24,627,789	\$22,603,257	\$21,005,812

NOTE: Includes General, Special Revenue, Debt Service, School Operating, School Food Service. School Funds are reported in the component unit section of the financial

statements, but are included here since they are part of the general government function.

Capital projects included beginning in 1998.

City of Franklin, Virginia

## Property Tax Levies and Collections

T	act	Ten	Fiscal	Years
	45L	160	riscai	rears

										Percent of			Percent of
					Percent	D	elinquent		Total	Total Tax	C	Outstanding	Delinquent
		Total	C	urrent Tax	of Levy		Tax		Tax	Collections to	Ι	Delinquent	Taxes to
Year	T	ax Levy (1)	Со	llections (1)	Collected	Colle	ections (1) (2)	(	Collections	Tax Levy		Taxes	Tax Levy
2006	\$	6,229,526	\$	5,913,050	94.92%	\$	279,881	\$	6,192,931	99.41%	\$	619,208	9.94%
2005	\$	5,640,259	\$	5,323,582	94.39%	\$	290,026	\$	5,613,608	99.53%	\$	485,700	8.61%
2004	\$	5,463,530	\$	5,220,437	95.55%	\$	286,425	\$	5,506,862	100.79%	\$	459,049	8.40%
2003	\$	5,221,065	\$	5,067,596	97.06%	\$	329,579	\$	5,397,175	103.37%	\$	498,463	9.55%
2002	\$	5,153,719	\$	4,896,547	95.01%	\$	230,318	\$	5,126,865	99.48%	\$	452,614	8.78%
2001	\$	5,093,699	\$	4,858,060	95.37%	\$	250,038	\$	5,108,098	100.00%	\$	528,145	10.33%
2000	\$	4,900,600	\$	4,610,558	94.09%	\$	265,457	\$	4,876,015	99.50%	\$	610,911	12.47%
1999	(3) \$	5,002,971	\$	4,625,962	92.46%	\$	184,033	\$	4,809,995	96.14%	\$	1,003,509	20.06%
1998	\$	4,671,297	\$	4,445,954	95.18%	\$	209,451	\$	4,655,405	99.66%	\$	549,011	11.75%
1997	\$	4,466,799	\$	4,328,582	96.91%	\$	221,078	\$	4,549,660	101.86%	\$	566,779	12.69%

NOTE: Includes Real Estate, Personal Property, Mobile Homes, Machinery and Tools and Public Service Corporation property.

<sup>(1)</sup> Exclusive of penalties and interest.

<sup>(2)</sup> Does not include land redemptions.

<sup>(3) 1999</sup> amounts are estimated due to flood damage to records.

City of Franklin, Virginia

## Assessed Value of Taxable Property

### Last Ten Fiscal Years

										Public Service	Corpo	rations		
		Real		Personal		Mobile	ľ	Machinery		Real	F	ersonal		
Year		Estate	Property		Homes			and Tools	<del></del>	Estate	P	roperty	Total	
2006	\$	418,087,841	\$	59,659,923	\$	-	\$	738,901	\$	8,611,442	\$	39,123	\$	487,137,230
2005	\$	413,484,184	\$	55,210,009	\$	-	\$	757,167	\$	8,617,223	\$	39,123	\$	478,107,706
2004	\$	371,050,871	\$	52,890,760	\$	-	\$	1,134,874	\$	9,097,960	\$	57,587	\$	434,232,052
2003	\$	365,657,221	\$	55,879,359	\$	166,080	\$	971,160	\$	8,969,861	\$	38,567	\$	431,682,248
2002	\$	339,435,343	\$	53,684,686	\$	259,368	\$	764,613	\$	11,150,501	\$	12,254	\$	405,306,765
2001	\$	346,907,411	\$	43,006,770	\$	469,560	\$	822,593	\$	10,248,575	\$	21,255	\$	401,476,164
2000 (	1) \$	336,027,995	\$	47,915,578	\$	_	\$	598,937	\$	10,202,502	\$	69,851	\$	394,814,863
1999	\$	298,000,000	\$	42,014,422	\$	-	\$	797,506	\$	9,286,671	\$	64,535	\$	350,163,134
1998	\$	297,441,044	\$	41,573,378	\$	-	\$	797,506	\$	9,286,671	\$	64,535	\$	349,163,134
1997	\$	291,895,700	\$	40,808,266	\$	-	\$	1,170,640	\$	9,302,508	\$	92,733	\$	343,269,847

<sup>(1)</sup> Estimated for all assessed value of taxable property due to flood damage to records.

## Property Tax Rates - Last Ten Fiscal Years Tax Rates Per Hundred Dollars of Assessed Value

### Last Ten Fiscal Years

									F	ublic Service	Corporat	ion
	Real		Pe	rsonal	M	lobile	Ma	chinery		Real	Pe	rsonal
Year	Estate		Property		Н	omes	and	l Tools	Estate *		Pr	operty
2006	\$ 0.95 / \$ 1.19	****	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2005	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2004	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2003	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2002	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2001	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	0.90	\$	2.00	\$	0.90	\$	4.50
2000	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	-	\$	2.00	\$	0.90	\$	4.50
1999	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	-	\$	2.00	\$	0.90	\$	4.50
1998	\$ 0.90 / \$ 1.14	***	\$	4.50	\$	-	\$	2.00	\$	0.90	\$	4.50
1997	\$ 0.85 / \$ 1.09	**	\$	4.50	\$	-	\$	2.00	\$	0.85	\$	4.50

<sup>\*</sup> Public Service Corporation property was taxed at basic real estate rates regardless of location.

<sup>\*\*</sup> Downtown district real estate tax rate was \$1.09 and remaining areas were taxed at \$0.85 for real estate.

<sup>\*\*\*</sup> Downtown district real estate tax rate was \$1.14 and remaining areas were taxed at \$0.90 for real estate.

<sup>\*\*\*\*</sup> Downtown district real estate tax rate was \$1.19 and remaining areas were taxed at \$0.95 for real estate.

City of Franklin, Virginia

## Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt

T	act	Ten	Fiscal	Years
и.	anı	1 CH	ristai	1 Cais

					Less:			
Year	Assessed Value Thousands)		Gross Bonded Debt (1)	Debt Service Monies Available	]	Debt  Ayable from  Enterprise evenues (2)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value
	 	<del>~~~~</del>	200 (1)	11, 41,4010		evenues (2)	 1000	Varac
2006	\$ 487,137	\$	24,706,652	-	\$	6,005,357	\$ 18,701,295	3.84%
2005	\$ 478,108	\$	23,479,028	-	\$	6,597,451	\$ 16,881,577	3.53%
2004	\$ 434,232	\$	24,583,588	-	\$	7,099,588	\$ 17,484,000	4.03%
2003	\$ 431,682	\$	22,871,597	-	\$	9,111,219	\$ 13,760,378	3.19%
2002	\$ 405,307	\$	22,481,784	-	\$	9,766,132	\$ 12,715,652	3.14%
2001	\$ 401,476	\$	17,006,239		\$	8,816,527	\$ 8,189,712	2.04%
2000	\$ 394,815	\$	17,903,167	-	\$	9,033,169	\$ 8,869,998	2.25%
1999	\$ 350,163	\$	18,355,003	-	\$	6,178,267	\$ 12,176,766	3.48%
1998	\$ 349,163	\$	14,440,563	-	\$	6,436,585	\$ 8,003,978	2.29%
1997	\$ 343,270	\$	12,285,946	-	\$	4,400,925	\$ 7,885,021	2.30%

Note:

- (1) Includes all long-term general obligation debt (excludes loss on net tax revenue obligation).
- (2) Enterprise Debt includes Proprietary Fund Types and Component Unit IDA.

## Ratio of Annual Debt Service Expenditures to Total General Governmental Expenditures

	E	xpenditures -			Percentage of
Fiscal	All	Governmental	7	Γotal Debt	Debt Service to
<u>Year</u>	]	Fund Types	S	Service (1)	Expenditures
2006	\$	34,659,475	\$	3,293,192	9.50%
2005	\$	34,134,213	\$	1,743,234	5.11%
2004	\$	33,714,593	\$	1,394,680	4.14%
2003	\$	38,048,493	\$	4,056,148	10.66%
2002	\$	33,629,546	\$	1,109,350	3.30%
2001	\$	28,417,988	\$	1,039,406	3.66%
2000	\$	33,482,854	\$	928,800	2.77%
1999	\$	24,627,789	\$	444,710	1.81%
1998	\$	22,603,257	\$	632,568	2.80%
1997	\$	21,005,812	\$	905,276	4.31%

<sup>(1)</sup> Includes debt service for all governmental fund types.

City of Franklin, Virginia

## Principal Taxpayers - Real Estate

June 30, 2006			Percent of Total
		2006	Assessed
		Assessed	Valuation of
Taxpayer	Type of Business	 Valuation	Real Estate
Franklin Hospital Corporation	Hospital	\$ 15,808,600	3.75%
James L. Rifkin Estate	Shopping Center	8,277,300	1.96%
Southampton Shopping Center, L.P.	Shopping Center	6,504,900	1.54%
The Village at Woods Edge	Retirement Home	6,052,300	1.43%
Wood Properties, .L.L.P.	Shopping Center	5,096,300	1.21%
Meadowridge Association	Apartments	4,308,100	1.02%
F.P. Associates	Apartments	3,718,800	0.88%
Dorchester Associates	Apartments	3,664,100	0.87%
FPA, L.L.C.	Apartments	3,378,700	0.80%
Adjacent Properties	Apartments	 3,351,400	0.79%
		\$ 60,160,500	13.83%

## Principal Taxpayers - Personal Property

			Percent of
			Total
		2006	Assessed
		Assessed	Personal
Taxpayer	Type of Business	 Valuation	Property
Franklin Hospital Corporation	Hospital	\$ 1,491,416	2.50%
Wal-Mart Stores, Inc.	Retail - Variety	667,266	1.12%
Charter Communications, Inc.	Cable	450,380	0.75%
Albert G Dail, Inc.	Retail - Hardware	218,141	0.37%
General Electric Credit	Lease Furniture & Fixtures	215,207	0.36%
Food Lion, Inc. L.L.C.	Retail - Grocery	208,017	0.35%
S.W. Rawls, Inc.	Retail - Variety	204,206	0.34%
CIT Financial USA, Inc.	Retail - Variety	184,095	0.31%
Belk Stores of Virginia	Retail - Clothing	141,192	0.24%
HVT, Inc.	Retail - Finance	 129,068	0.22%
		\$ 3,908,988	6.55%

### **Demographic Statistics**

Fiscal Year	Population	Per Capita Income (3)	School Enrollment (4)	Unemployment Rate (5)
2006	8,594 (1)	Not Available	1,307	Not Available
2005	8,594 (1)	\$ 25,750	1,360	5.2%
2004	8,450 (1)	\$ 25,024	1,384	5.0%
2003	8,324 (1)	\$ 24,478	1,434	4.9%
2002	8,181 (1)	\$ 23,767	1,404	4.9%
2001	8,263 (1)	\$ 23,046	1,423	4.4%
2000	8,346 (2)	\$ 22,111	1,484	3.2%
1999	8,139 (1)	\$ 21,857	1,649	4.3%
1998	8,474 (1)	\$ 20,291	1,738	3.8%
1997	8,800 (1)	\$ 19,387	1,808	4.5%

Source: United States Census Estimates
 Source: 2000 United States Census

(3) Source: Weldon Cooper Center for Public Service combined amount

for City of Franklin & Southampton County (US Commerce BEA)

(4) Source: Franklin Public Schools

(5) Source: Virginia Employment Commission

## Net Assets by Component

June 30,	2006	2005
Governmental activities		
Invested in capital assets - net of related debt	\$ 13,717,240	\$ 14,767,515
Restricted	1,870,206	371,875
Unrestricted	 3,226,660	 2,907,806
Total governmental activities	\$ 18,814,106	\$ 18,047,196
Business-type activities		
Invested in capital assets - net of related debt	\$ 8,276,928	\$ 7,139,689
Unrestricted	 2,855,121	3,386,128
Total business-type activities	\$ 11,132,049	\$ 10,525,817
Primary government		
Invested in capital assets - net of related debt	\$ 21,994,168	\$ 21,907,204
Restricted	1,870,206	371,875
Unrestricted	 6,081,781	6,293,934
Total primary government	\$ 29,946,155	\$ 28,573,013

## Change in Net Assets

June 30,		2006		2005
Expenses				
Governmental activities:				
General government	\$	3,579,360	\$	2,154,840
Judicial		220,786		227,962
Public safety		4,581,392		4,385,901
Public works		3,273,363		4,452,836
Health and welfare		2,476,948		2,138,779
Education		4,358,068		4,155,196
Parks and recreation		908,320		993,109
Community development		1,154,255		213,146
Interest on long-term debt		761,876		738,001
Nondepartmental		580,617		577,465
Total governmental activities		21,894,985		20,037,235
Business-type activities:				
Water and sewer		2,895,536		2,794,462
Electric		10,704,954		8,887,833
Airport		571,601		614,946
Total business-type activities	·	14,172,091		12,297,241
Total expenses	\$	36,067,076	\$	32,334,476
Program revenue				
Governmental activities:				
Charges for services:				
General government	\$	754,493	\$	1,483,726
Judicial	Ψ	51,540	Ψ	59,776
Public safety		244,800		293,261
Public works		799,434		293,201
Health and welfare		799,434		15 525
Parks and recreation		54.750		15,525
Community development		54,750		53,795
Operating grants and contributions		48,868		2 645 500
Capital grants and contributions		3,698,397		3,645,508
Total governmental activities		93,952		2,168,480
	-	5,746,234		7,720,071
Business-type activities:				
Charges for services:				
Water and sewer		3,868,775		2,979,414
Electric		12,109,011		10,958,120
Airport		835,929		384,485
Total business-type activities		16,813,715		14,322,019
Total program revenue	\$	22,559,949	\$	22,042,090
Governmental activities net expense	\$	(16,148,751)	\$	(12,317,164)
Business-type activities net expense/income	<u></u>	2,641,624	_	2,024,778
Total primary government net expense	\$	(13,507,127)	\$	(10,292,386)

## Change in Net Assets

June 30,	2006	 2005
General revenues and other changes in net assets		
Governmental activites:		
Taxes:		
Property taxes	\$ 6,344,577	\$ 5,812,087
Other taxes	5,414,961	5,170,817
Revenue sharing from counties	1,136,199	1,103,685
Revenue from use of money and property	374,124	9,025
Recovery of costs	86,545	- -
Donations	482,165	-
Miscellaneous	527,309	374,154
Transfers	2,100,872	2,113,017
Total governmental activities	 16,466,752	14,582,785
Business-type activities:		
Revenue from use of money and property	65,481	2,087
Transfers	(2,100,872)	(2,113,017)
Total business-type activities	 (2,035,391)	 (2,110,930)
Total general revenues and other	 	 
changes in net assets	\$ 14,431,361	\$ 12,471,855
Change in Net Assets		
Governmental activities	\$ 318,001	\$ 2,265,621
Business-type activities	 606,233	 (86,152)
Total primary government	\$ 924,234	\$ 2,179,469

## Full-time Equivalent City Government Employees by Function/Program

				Full-time E	Equivalent Er	mployees as	of June 30			
Function/Program	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
GENERAL FUND										
General government	26	24.5	24.5	26	25.5	25	25	22	22	22.5
Police and Communications	42	42	42	42	42	41.5	40.5	40	39.5	34.5
Animal Control	1	1	1	1	1	1	1	1	0.5	0.5
Fire and Rescue - EMS	12	12	12	10	10	10	9	8	8	8
Community Services	6	5	5	5	5	4.5	4	4	4	3
Public Works-Streets	23	23	24	25	25	26	26.5	26.5	26	26
Garage	4	4	4	4	4	4	4	4	4	5
Refuse collection	9	9	9	9	9	9	9	9	9	15
Public Works-Bldgs and Grounds	9	9	7.5	7	6	6	6	6	5	5
Cemetery and Mosquito Control	0	0	0.5	1	1	1	3	3	2.5	2.5
Park and Recreation	7.5	7.5	7.5	7.5	7.5	7.5	7	6.5	6.5	6
Senior Program	2	2	2	2	2	2	2	2	2	2
Library	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Economic Development	0	0	1	1	0	0	0	0	0	0
Downtown Development	1	1	1	1	1	2	2	2	2	2
Total General Fund	143	140.5	141.5	142	139.5	140	139.5	134.5	131.5	132.:
Social Services Fund	19	19	20	20	20	20	19	19	19	17
Electric	20	20	20	20	20	20	20	20	20	19
Water and Sewer	16	17	18	18	18	18	17	15	14	18
ncubator	1	0	0	0	0	0	0	0	0	0
Airport	2	2	2	1.5	1.5	1.5	1.5	1.5	1	1
Total	201	198.5	201.5	201.5	199	199.5	197	190	185.5	187.5

City of Franklin, Virginia

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## Operating Indicators by Function/Program

					Fiscal Y	l'ear				
Function/Program	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
Police										
Physical arrests	955	954	882	695	667	435	736	965	1,133	1,139
Parking violations	108	80	110	120	188	411	333	42	NA	NA
Traffic violations	1,955	1,069	1,022	1,220	1,001	1,485	1,508	1,358	2,738	2,147
Fire						,	,	,	,	,
Emergency responses	2,170	2,072	1,886	1,827	1,718	_	_	-	-	-
Fires extinguished	108	95	89	89	86	-	-	-	-	_
Inspections	11	10	12	10	7	_	-	_	_	_
Refuse collection										
Refuse collected (tons per day)	13.40	-	-	-	-	-	-	-	_	_
Recyclables collected (tons per day)	1.31	N/A	N/A	N/A	-	-	_	-	_	_
Other public works										
Street resurfacing (tons)	2,750	-	_	_	_	_	_	_	_	_
Potholes repaired	200	-	_	_	-	_	_	_	_	_
Park and recreation										
Athletic field permits issued	N/A	-	_	-	-	_	_	_	en	
Community center admissions	25,956	26,605	N/A	N/A	18,438	19,038	N/A	19,902	N/A	N/A
Library	,				,	,		,-		
Volumes in collection	N/A	N/A	_	-	_	_	_	_	_	_
Total volumes borrowed	107,672	102,455	_	_	_	_	_	_	-	-
Water	,	ĺ								
New connections	40	42	36	11	7	15	13	_	_	-
Water mains breaks	20	•	_	_	-		-	_	_	-
Average daily consumption	1,169	-	_	_	_		_	_	_	_
(thousands of gallons)	,									
Peak daily consumption	1,700	-	_	_	-	_	_	_	_	_
(thousands of gallons)	,									
Wastewater										
Average daily sewage treatment	980	-	_	_	_	-	_	_	-	_
Sewer connections - New	40	42	36	11	7	15	13			-

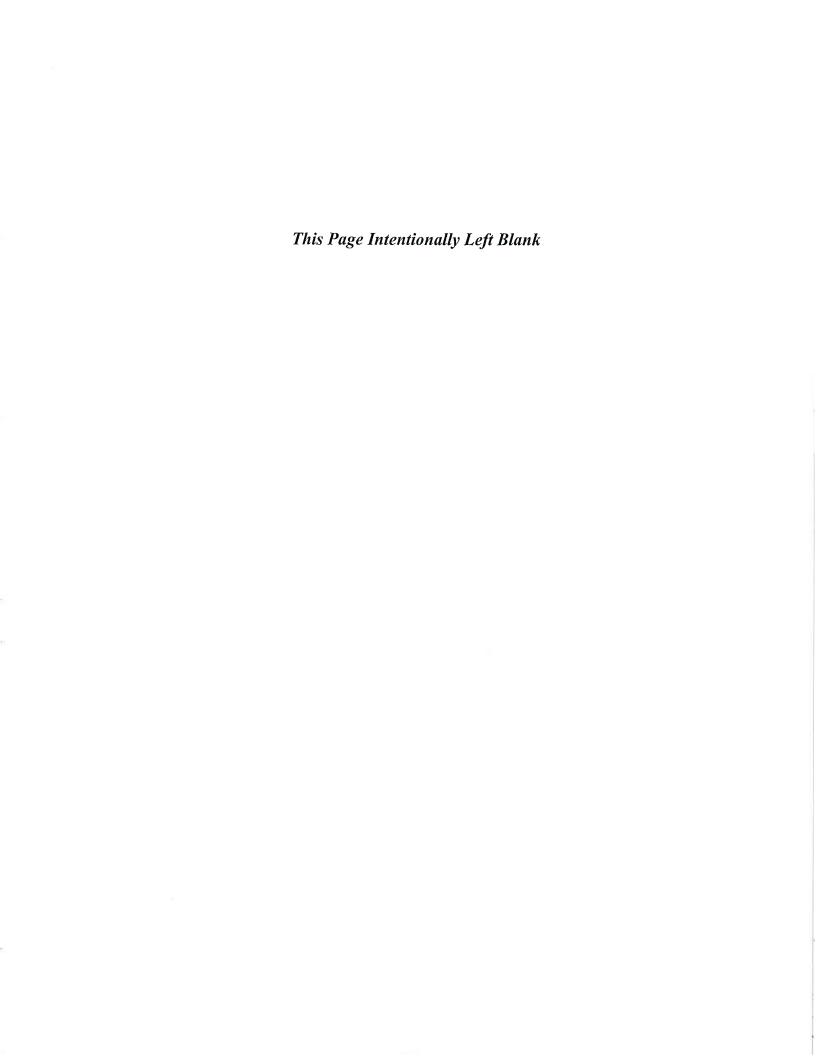
City of Franklin, Virginia

## Capital Asset Statistics by Function/Program

					Fiscal	Year				
Function/Program	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	27	27	27	27	27	27	26	26	25	23
Fire stations	2	2	2	2	2	2	2	2	2	2
Refuse collection										
Collection trucks	4	3	3	3	3	3	3	3	3	3
Other public works										
Traffic signals	14	13	13	13	12	12	12	11	11	11
Park and recreation										
Acreage	28.61	28.61	28.61	28.61	28.61	28.61	28.61	28.61	28.61	28.61
Playgrounds	4	4	4	4	4	4	4	4	4	4
Baseball/softball diamonds	6	6	6	6	6	6	6	6	3	3
Soccer/football fields	2	2	2	2	2	2	2	2	2	2
Community centers	1	1	1	1	1	1	1	1	1	1









## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Certified Public Accountants Specialized Services **Business Solutions** 

Honorable Mayor and City Council City of Franklin, Virginia

We have audited the financial statements of the City of Franklin, Virginia as of and for the year ended June 30, 2006, and have issued our report thereon dated December 20, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Franklin, Virginia's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Franklin, Virginia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of City Council, management, federal awarding agencies and pass-through entities, and is not intended to be, and should not be, used by anyone other than these specified parties.

Newport News, Virginia December 20, 2006

Goodman & Company, L.L.P. Fountain Plaza One 701 Town Center Drive, Suite 700 Newport News, VA 23606-4295 ph: 757.873.1033 fax: 757.873.1106 www.goodmanco.com





Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

Certified Public Accountants Specialized Services Business Solutions

Honorable Mayor and City Council City of Franklin, Virginia

### Compliance

We have audited the compliance of the *City of Franklin, Virginia* with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2006. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants, applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the *City of Franklin*, *Virginia's* compliance with those requirements and performing such other procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the *City of Franklin*, *Virginia's* compliance with those requirements.

In our opinion, the *City of Franklin, Virginia* complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2006.

### Internal Control Over Compliance

Management of the *City of Franklin, Virginia* is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the *City of Franklin, Virginia's* internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Fountain Plaza One 701 Town Center Drive, Suite 700 Newport News, VA 23606-4295 ph: 757.873.1033 fax: 757.873.1106 www.goodmanco.com Honorable Mayor and City Council City of Franklin, Virginia

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of City Council, management, federal awarding agencies and pass-through entities, and is not intended to be, and should not be, used by anyone other than these specified parties.

Goodman a Company, L.L.F.

Newport News, Virginia December 20, 2006



# Report of Independent Auditors on Compliance with Commonwealth of Virginia Laws, Regulations, Contracts, and Grants

Certified Public Accountants Specialized Services Business Solutions

Honorable Mayor and City Council City of Franklin, Virginia

We have audited the financial statements of the *City of Franklin, Virginia* as of and for the year ended June 30, 2006, and have issued our report thereon dated December 20, 2006.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement.

Compliance with Commonwealth of Virginia laws, regulations, contracts, and grants applicable to the *City of Franklin, Virginia*, is the responsibility of the City's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the *City of Franklin, Virginia's* compliance with certain provisions of the Commonwealth of Virginia's laws, regulations, contracts, and grants. However, the objective of our audit of the financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

Following is a summary of the Commonwealth of Virginia's laws, regulations, contracts, and grants for which we performed tests of compliance:

### Code of Virginia

- Budget and Appropriation Laws
- Cash and Investments
- Conflicts of Interest
- Retirement Systems
- Debt Provisions
- Procurement
- Unclaimed Property
- Enhanced 911 Services Taxes
- Personal Property Tax Relief Act

#### State Agency Requirements

- Education
- Comprehensive Services Act
- Social Services

Fountain Plaza One 701 Town Center Drive, Suite 700 Newport News,VA 23606-4295 ph: 757.873.1033 fax: 757.873.1106 www.goodmanco.com Honorable Mayor and City Council City of Franklin, Virginia

The results of our tests disclosed no instances of noncompliance with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the *City of Franklin*, *Virginia*, had not complied, in all material respects, with those provisions.

This report is intended solely for the information and use of City Council, management, the Auditor of Public Accounts and applicable state agencies, and is not intended to be, and should not be, used by anyone other than these specified parties.

Goodmon & Company, L.L.F.

Newport News, Virginia December 20, 2006

## Schedule of Expenditures of Federal Awards

		Federal Catalogue		
	_	Number	E	xpenditures
Federal Granting Agency/Recipient State Agency/ Grant Program				
U.S. Department of Agriculture				
Pass-Through Payments:				
Department of Education:				
School Breakfast Program	*	10.553	\$	104,109
National School Lunch Program	*	10.555		313,184
Department of Social Services:				
State Administrative Matching Grants for				
Food Stamp Administration		10.561		209,593
U.S. Department of Housing and Urban Development				
Pass-Through Payments:				
Department of Housing and Urban Development				
Community Development Block Grant/State's Program		14.228		260,181
U.S. Department of Justice				
Pass-Through Payments:				
Department of Justice:				
Financial Assistance for Administration		16.592		3,390
U.S. Department of Transportation				
Direct Payments:				
Hazardous Materials Emergency Preparedness		20.703		5,793
Pass-Through Payments:				
Incentives to Prevent Intoxicated Drivers		20.605		4,402

## Schedule of Expenditures of Federal Awards

Federal Granting Agency/Recipient State Agency/   Grant Program			Federal Catalogue Number	Expenditures
Pass-Through Payments:   Department of Education:   Adult Literacy Services   84,002   8,44     Title 1 - Grants to Local Educational Agencies   84,002   362,72     Special Education - Grants to States   84,027   362,72     Vocational Education - Basic Grants to States   84,027   362,72     Vocational Education - Preschool Grants   84,173   35,30     Safe and Drug-Free Schools and Communities - State Grants   84,173   35,30     Safe and Drug-Free Schools and Communities - State Grants   84,186   15,49     Title IVB   84,287   107,86     Innovative Education Program Strategies   84,298   7,66     Literacy Challenge Grant   84,318   9,87     Title II - Teacher Quality Enhancement Grant   84,336   7,86     Reading First   84,357   136,01     Title VI-Rural Education   84,358   52,05     Title II - Improving Teacher Quality State Grants   84,367   377,76     State Assessments and Related Activities   84,367   377,76     State Assessments and Related Activities   84,369   2,62     U.S. Department of Homeland Security     Pass-Through Payments:   Department of Military Affairs   97,004   46,33     Public Assistance Grant   97,036   458,81     Disaster Planning and Operation   97,039   15,89     Emergency Management Preparedness   97,042   19,59     U.S. Department of Social Services   11,25     Pass-Through Payments:   Department of Social Services   93,556   24,983     Refugee and Entrant Assistance State Administered Plans   93,556   24,983     Refugee and Entrant Assistance State Administered Plans   93,556   24,983     Child Care and Development Block Grant   93,575   56,56     Child Care and Development Fund   93,596   94,03     Chafee Education and Training   93,599   3,24     Foster Care - Title IV-E   93,658   181,92     Adoption Assistance   93,659   7,80     Social Services Block Grant   93,677   10,2,55     Medicaid Assistance Program   93,778   181,51	Federal Granting Agency/Recipient State Agency/ Grant Program	-		
Department of Education:	U.S. Department of Education			
Adult Literacy Services   84,002   8,44	Pass-Through Payments:			
Title I - Grants to Local Educational Agencies	Department of Education:			
Special Education - Grants to States	Adult Literacy Services		84.002	8,441
Vocational Education - Basic Grants to States   Special Education - Preschool Grants   Special Education - Preschool Grants   S4,173   35,30	Title I - Grants to Local Educational Agencies	*	84.010	540,952
Special Education - Preschool Grants	Special Education - Grants to States		84.027	362,722
Safe and Drug-Free Schools and Communities - State Grants         84.186         15,49           Title IVB         84.287         107,86           Innovative Education Program Strategies         84.298         7,66           Literacy Challenge Grant         84.318         9,87           Title II - Teacher Quality Enhancement Grant         84.336         7,86           Reading First         84.357         136,01           Title VI-Rural Education         84.357         377,76           State Assessments and Related Activities         84.367         377,76           State Assessments and Related Activities         84.369         2,62           J.S. Department of Homeland Security         84.369         2,62           J.S. Department of Homeland Security         84.369         2,62           J.S. Department of Military Affairs         84.369         2,62           State Homeland Security Grant         97.004         46,33           Public Assistance Grant         97.036         458,81           Disaster Planning and Operation         97.039         15,89           Emergency Management Preparedness         97.042         19,59           J.S. Department of Health and Human Services         84.366         27           Pass-Through Payments:         93.	Vocational Education - Basic Grants to States		84.048	46,45
Title IVB	Special Education - Preschool Grants		84.173	35,30
Innovative Education Program Strategies	Safe and Drug-Free Schools and Communities - State Grants		84.186	15,49:
Literacy Challenge Grant	Title IVB		84.287	107,866
Title II - Teacher Quality Enhancement Grant Reading First Reading First Reading First Reading First Reading First Reading First Reading First Reading Readi	Innovative Education Program Strategies		84.298	7,668
Reading First	Literacy Challenge Grant		84.318	9,87
Title VI-Rural Education       84,358       52,05         Title II - Improving Teacher Quality State Grants       84,367       377,76         State Assessments and Related Activities       84,369       2,62         J.S. Department of Homeland Security         Pass-Through Payments:         Department of Military Affairs         State Homeland Security Grant       97,004       46,33         Public Assistance Grant       97,036       458,81         Disaster Planning and Operation       97,039       15,89         Emergency Management Preparedness       97,042       19,59         J.S. Department of Health and Human Services         Pass-Through Payments:       9       7,042       19,59         J.S. Department of Social Services:       9       5,56       11,25       11,25       11,25       12,50       11,25       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       12,50       1	Title II - Teacher Quality Enhancement Grant		84.336	7,86
Title II - Improving Teacher Quality State Grants       84,367       377,76         State Assessments and Related Activities       84,369       2,62         J.S. Department of Homeland Security       Pass-Through Payments:         Department of Military Affairs       State Homeland Security Grant       97,004       46,33         Public Assistance Grant       97,036       458,81         Disaster Planning and Operation       97,039       15,89         Emergency Management Preparedness       97,042       19,59         J.S. Department of Health and Human Services       Pass-Through Payments:         Department of Social Services:       Family Preservation and Support Services         Pass-Through Payments:       Department of Social Services:         Family Preservation and Support Services       93,556       11,25         Temporary Assistance to Needy Families (TANF)       93,558       249,83         Refugee and Entrant Assistance State Administered Plans       93,566       27         Low-Income Home Energy Assistance       93,568       13,43         Child Care and Development Block Grant       93,575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93,596       94,03         Chafee Education and Training	Reading First		84.357	136,012
State Assessments and Related Activities   84.369   2,62     S.S. Department of Homeland Security     Pass-Through Payments:     Department of Military Affairs     State Homeland Security Grant   97.004   46,33     Public Assistance Grant   97.036   458,81     Disaster Planning and Operation   97.039   15,89     Emergency Management Preparedness   97.042   19,59     U.S. Department of Health and Human Services     Pass-Through Payments:     Department of Social Services:     Family Preservation and Support Services   93.556   11,25     Temporary Assistance to Needy Families (TANF)   893.558   249,83     Refugee and Entrant Assistance State Administered Plans   93.566   27     Low-Income Home Energy Assistance   93.568   13,43     Child Care and Development Block Grant   93.575   56,56     Child Care Mandatory and Matching Funds of the Child Care   and Development Fund   93.596   94,03     Chafee Education and Training   93.599   3,24     Foster Care -Title IV-E   93.658   181,92     Adoption Assistance   93.667   102,55     Medicaid Assistance Program   93.778   181,51	Title VI-Rural Education		84.358	52,05
Description of Homeland Security   Pass-Through Payments:   Department of Military Affairs   State Homeland Security Grant   97.004   46,33   Public Assistance Grant   97.036   458,81   Disaster Planning and Operation   97.039   15,89   Emergency Management Preparedness   97.042   19,59	Title II - Improving Teacher Quality State Grants		84.367	377,76
Pass-Through Payments:         97.004         46,33           State Homeland Security Grant         97.004         45,81           Public Assistance Grant         97.036         458,81           Disaster Planning and Operation         97.039         15,89           Emergency Management Preparedness         97.042         19,59           J.S. Department of Health and Human Services         97.042         19,59           Pass-Through Payments:         93.556         11,25           Department of Social Services:         93.556         11,25           Family Preservation and Support Services         93.556         11,25           Temporary Assistance to Needy Families (TANF)         * 93.558         249,83           Refugee and Entrant Assistance State Administered Plans         93.566         27           Low-Income Home Energy Assistance         93.568         13,43           Child Care and Development Block Grant         93.575         56,56           Child Care Mandatory and Matching Funds of the Child Care         93.596         94,03           Chafee Education and Training         93.599         3,24           Foster Care -Title IV-E         93.658         181,92           Adoption Assistance         93.659         7,80           Social Services Block	State Assessments and Related Activities		84.369	2,628
Pass-Through Payments:         97.004         46,33           State Homeland Security Grant         97.004         45,81           Public Assistance Grant         97.036         458,81           Disaster Planning and Operation         97.039         15,89           Emergency Management Preparedness         97.042         19,59           J.S. Department of Health and Human Services         97.042         19,59           Pass-Through Payments:         93.556         11,25           Department of Social Services:         93.556         11,25           Family Preservation and Support Services         93.556         11,25           Temporary Assistance to Needy Families (TANF)         * 93.558         249,83           Refugee and Entrant Assistance State Administered Plans         93.566         27           Low-Income Home Energy Assistance         93.568         13,43           Child Care and Development Block Grant         93.575         56,56           Child Care Mandatory and Matching Funds of the Child Care         93.596         94,03           Chafee Education and Training         93.599         3,24           Foster Care -Title IV-E         93.658         181,92           Adoption Assistance         93.659         7,80           Social Services Block	J.S. Department of Homeland Security			
Department of Military Affairs   State Homeland Security Grant   97.004   46,33   Public Assistance Grant   97.036   458,81   Disaster Planning and Operation   97.039   15,89   Emergency Management Preparedness   97.042   19,59   J.S. Department of Health and Human Services   Pass-Through Payments:   Department of Social Services:   Family Preservation and Support Services   93.556   11,25   Temporary Assistance to Needy Families (TANF)   * 93.558   249,83   Refugee and Entrant Assistance State Administered Plans   93.566   27   Low-Income Home Energy Assistance   93.568   13,43   Child Care and Development Block Grant   93.575   56,56   Child Care Mandatory and Matching Funds of the Child Care and Development Fund   93.596   94,03   Chafee Education and Training   93.599   3,24   Foster Care -Title IV-E   93.658   181,92   Adoption Assistance   93.659   7,80   Social Services Block Grant   * 93.667   102,55   Medicaid Assistance Program   93.778   181,51	· · · · · · · · · · · · · · · · · · ·			
State Homeland Security Grant       97.004       46,33         Public Assistance Grant       97.036       458,81         Disaster Planning and Operation       97.039       15,89         Emergency Management Preparedness       97.042       19,59         J.S. Department of Health and Human Services       Pass-Through Payments:         Department of Social Services:       Family Preservation and Support Services       93.556       11,25         Temporary Assistance to Needy Families (TANF)       * 93.558       249,83         Refugee and Entrant Assistance State Administered Plans       93.566       27         Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51				
Public Assistance Grant       97.036       458,81         Disaster Planning and Operation       97.039       15,89         Emergency Management Preparedness       97.042       19,59         J.S. Department of Health and Human Services       Pass-Through Payments:         Department of Social Services:       Temporary Assistance of Needy Families (TANF)       93.556       11,25         Temporary Assistance to Needy Families (TANF)       93.558       249,83         Refugee and Entrant Assistance State Administered Plans       93.566       27         Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93.596       94,03         Chafee Education and Training       93.596       94,03         Chafee Education and Training       93.596       94,03         Chafee Education and Training       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51			97.004	46,33
Disaster Planning and Operation   97.039   15,89	Public Assistance Grant		97.036	
Emergency Management Preparedness   97.042   19,59	Disaster Planning and Operation		97.039	
Pass-Through Payments: Department of Social Services: Family Preservation and Support Services Family Preservation and Support Services Temporary Assistance to Needy Families (TANF) Refugee and Entrant Assistance State Administered Plans Low-Income Home Energy Assistance Schild Care and Development Block Grant Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund Schafee Education and Training Poster Care -Title IV-E Adoption Assistance Social Services Block Grant Medicaid Assistance Program Poster Care -Togram Poste	·			19,59
Pass-Through Payments: Department of Social Services: Family Preservation and Support Services Family Preservation and Support Services Temporary Assistance to Needy Families (TANF) Refugee and Entrant Assistance State Administered Plans Low-Income Home Energy Assistance Schild Care and Development Block Grant Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund Schafee Education and Training Poster Care -Title IV-E Adoption Assistance Social Services Block Grant Medicaid Assistance Program Poster Care -Togram Poste	J.S. Department of Health and Human Services			
Department of Social Services: Family Preservation and Support Services Temporary Assistance to Needy Families (TANF) Refugee and Entrant Assistance State Administered Plans Low-Income Home Energy Assistance Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund Poster Care -Title IV-E Adoption Assistance Social Services Block Grant Social Services Block Grant Medicaid Assistance Program  93.576  11,25  249,83  249,83  249,83  893.566 27  27  283.568 13,43  93.575 56,56  27  283.575 56,56  293.575 56,56  293.575 56,56  27  283.575 56,56  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 56,56  27  293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293.575 293				
Family Preservation and Support Services       93.556       11,25         Temporary Assistance to Needy Families (TANF)       * 93.558       249,83         Refugee and Entrant Assistance State Administered Plans       93.566       27         Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51				
Temporary Assistance to Needy Families (TANF)       * 93.558       249,83         Refugee and Entrant Assistance State Administered Plans       93.566       27         Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51	•		93.556	11.250
Refugee and Entrant Assistance State Administered Plans       93.566       27         Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51	· · · · · · · · · · · · · · · · · · ·	*		,
Low-Income Home Energy Assistance       93.568       13,43         Child Care and Development Block Grant       93.575       56,56         Child Care Mandatory and Matching Funds of the Child Care and Development Fund       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51	• • • • • • • • • • • • • • • • • • • •			
Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund 93.596 94,03 Chafee Education and Training 93.599 3,24 Foster Care -Title IV-E Adoption Assistance 93.658 181,92 Adoption Assistance 93.659 7,80 Social Services Block Grant * 93.667 102,55 Medicaid Assistance Program 93.778 181,51				
Child Care Mandatory and Matching Funds of the Child Care and Development Fund 93.596 94,03 Chafee Education and Training 93.599 3,24 Foster Care -Title IV-E 93.658 Adoption Assistance 93.659 7,80 Social Services Block Grant * 93.667 102,55 Medicaid Assistance Program 93.778 181,51				
and Development Fund       93.596       94,03         Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51	-		75.575	50,50
Chafee Education and Training       93.599       3,24         Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51			93 596	94.03
Foster Care -Title IV-E       93.658       181,92         Adoption Assistance       93.659       7,80         Social Services Block Grant       * 93.667       102,55         Medicaid Assistance Program       93.778       181,51	•			
Adoption Assistance93.6597,80Social Services Block Grant* 93.667102,55Medicaid Assistance Program93.778181,51	The state of the s			
Social Services Block Grant * 93.667 102,55  Medicaid Assistance Program 93.778 181,51				
Medicaid Assistance Program 93.778 181,51	•	*		
			230	

<sup>\*</sup> Represents a major program of the City of Franklin

## Notes to Schedule of Expenditures of Federal Awards

### June 30, 2006

### 1. Basis of Presentation

The accompanying schedule of expenditures of Federal Awards includes the federal grant activity of the *City of Franklin, Virginia* and is presented on the modified accrual basis of accounting. The City's reporting entity is defined in Note 1 to the City's basic financial statements. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

\* \* \* \* \* \*

### Schedule of Findings

#### June 30, 2006

#### 1. Summary of Auditors' Results

- a) The auditor's report expresses an unqualified opinion on the basic financial statements of the City.
- b) There were no reportable conditions noted in internal control required to be disclosed.
- No instances of noncompliance material to the financial statements of the City, which would be required to be reported in accordance with *Government Auditing Standards*, were noted during the audit.
- d) No reportable conditions requiring disclosure were noted during the audit of internal control over major federal programs.
- e) The auditor's report on compliance for the major federal award programs for the City expresses an unqualified opinion on all major federal award programs.
- f) The audit did not disclose any audit findings required to be reported.
- g) The major programs are:
  - i) Child Nutrition Cluster (CFDA No's. 10.533, 10.555)
  - ii) Title I (CFDA No. 84.010)
  - iii) Temporary Assistance to Needy Families (CFDA No. 93.558)
  - iv) Social Services Block Grant (CFDA No. 93.667)
- h) The dollar threshold used to distinguish between Type A and Type B programs is \$300,000.
- i) The auditee qualified as a low-risk auditee.

## 2. Findings Relating to the Financial Statements which are Required to be Reported in Accordance With Generally Accepted Governmental Auditing Standards

None

### 3. Findings and Questioned Costs for Major Federal Awards Programs

None

#### 4. Status Prior Year Federal Awards Findings

None

### 5. State Compliance Findings

None (Prior year state compliance finding 2005-01 has been corrected)